

AMENDMENT NO. _____ Calendar No. _____

Purpose: In the nature of a substitute.

IN THE SENATE OF THE UNITED STATES—119th Cong., 2d Sess.

S. 4577

To reassess the United States-Tanzania bilateral relationship,
and for other purposes.

Referred to the Committee on _____ and
ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT IN THE NATURE OF A SUBSTITUTE intended
to be proposed by Mrs. SHAHEEN

Viz:

1 Strike all after the enacting clause and insert the fol-
2 lowing:

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Reassessing the United
5 States-Tanzania Bilateral Relationship Act”.

6 **SEC. 2. FINDINGS.**

7 Congress makes the following findings:

8 (1) Tanzania is one of Africa’s fastest growing
9 economies with strong economic growth over the
10 past decade due to the expansion of key sectors, in-
11 cluding agriculture, mining, and tourism.

1 (2) Tanzania’s reliability as a partner to the
2 United States is increasingly in question due to on-
3 going political repression, violations of religious free-
4 dom and freedom of expression, and persistent bar-
5 riers to United States investment.

6 (3) The October 29, 2025, general elections
7 were marked by significant political interference, in-
8 cluding ballot manipulation and vote tabulation
9 irregularities, which favored incumbent President
10 Samia Suluhu Hassan and other candidates of Tan-
11 zania’s parliamentary majority party, Chama Cha
12 Mapinduzi (CCM).

13 (4) Leading up to the general elections in Tan-
14 zania’s October 29, 2025, election, multiple incidents
15 of political abductions and disappearances occurred
16 in Tanzania, most recently the abduction and subse-
17 quent disappearance of Tanzanian Ambassador
18 Humphrey Polepole on October 6, 2025.

19 (5) A range of actions by the CCM, a political
20 party that has continuously held a parliamentary
21 majority and controlled Tanzania’s central govern-
22 ment since the CCM’s formation in 1977, has se-
23 verely undermined democracy in the country.

24 (6) The ongoing treason trial of Chadema oppo-
25 sition figure Tundu Lissu, terrorism charges against

1 Chadema Deputy John Heche, and charges and de-
2 tentions of other opposition party members are po-
3 litically motivated and intended to prevent opposi-
4 tion figures from standing for elections.

5 (7) The Government of Tanzania has engaged
6 in violations of religious freedom, including the rev-
7 ocation of registration for religious institutions, har-
8 assment, detention, and attacks against religious
9 leaders, and restrictions on religious worship and ex-
10 pression.

11 (8) During mass citizen protests against Tanza-
12 nia's fraudulent and illegitimate October 29, 2025,
13 general elections, the Tanzanian Police and Tan-
14 zania Defense Forces killed hundreds of Tanzanian
15 citizens and endangered the lives of United States
16 citizens and tourists visiting the country.

17 (9) While protestors faced attacks by Tanza-
18 nian Security Forces, the Government of Tanzania
19 imposed an internet shutdown impacting online con-
20 nections, communications, business, and banking,
21 disrupting regional trade and costing the country an
22 estimated \$238,000,000 in the process.

23 (10) In response to this unprecedented violence
24 and unrest in Tanzania, the United States Embassy
25 in Tanzania issued a Security Alert on October 30,

1 2025, calling on United States citizens in Tanzania
2 to shelter-in-place.

3 (11) Following the electoral protests, the Tan-
4 zanian electoral commission released disputed results
5 from the fraudulent election, declaring President
6 Samia Suluhu Hassan the winner with 98 percent of
7 the vote.

8 (12) On December 4, 2025, the Department of
9 State announced a comprehensive review of the bi-
10 lateral relationship between the United States and
11 Tanzania.

12 **SEC. 3. SENSE OF CONGRESS.**

13 It is the sense of Congress that—

14 (1) the actions by the Government of Tan-
15 zania—

16 (A) have subverted democracy;

17 (B) have blatantly violated citizens' inter-
18 nationally-recognized human rights;

19 (C) have disrupted regional trade;

20 (D) have endangered the safety and secu-
21 rity of Tanzanians, tourists, and the diplomatic
22 community;

23 (E) place United States national interests
24 in Tanzania at risk; and

1 (F) threaten to undermine regional sta-
2 bility and long-term bilateral cooperation be-
3 tween the United States and Tanzania; and
4 (2) the United States—

5 (A) supports the decision to terminate
6 Tanzania's Millennium Challenge Corporation
7 threshold program;

8 (B) expresses solidarity with the people of
9 Tanzania;

10 (C) recognizes the unprecedented levels of
11 violence experienced in Tanzania; and

12 (D) supports calls for an international
13 independent investigation into the pre- and
14 post-election violence in Tanzania that will re-
15 sult in those who conducted violence against
16 Tanzania civilians being held accountable for
17 violations of internationally-recognized human
18 rights.

19 **SEC. 4. REVIEW OF THE UNITED STATES RELATIONSHIP**
20 **WITH TANZANIA.**

21 (a) REASSESSMENT OF THE UNITED STATES-TAN-
22 ZANIA BILATERAL RELATIONSHIP.—The Secretary of
23 State, in coordination with the Secretary of Defense, the
24 United States Trade Representative, and the heads of
25 other relevant Federal agencies, shall conduct a com-

1 prehensive reassessment of the bilateral relationship be-
2 tween the United States and Tanzania.

3 (b) ELEMENTS.—The reassessment required under
4 subsection (a) shall—

5 (1) review efforts taken by the Department of
6 State to press for the release of religious and opposi-
7 tion leaders unjustly detained by the Government of
8 Tanzania;

9 (2) analyze the democratic priorities and trajec-
10 tory of Tanzania;

11 (3) develop a detailed strategy outlining the
12 necessary democratic reforms needed in Tanzania;

13 (4) assess United States security assistance to
14 Tanzania to ensure the Tanzanian Defense Forces
15 and the Tanzanian Police are reliable partners
16 that—

17 (A) adhere to Tanzania’s constitutionally
18 mandated human rights and rule of law norms;
19 and

20 (B) protect the safety of the citizens and
21 all of the visitors to Tanzania;

22 (5) evaluate the relationship between the Gov-
23 ernment of Tanzania and the Government of the
24 People’s Republic of China, including—

1 (A) military and security cooperation, in-
2 cluding training, exercises, arms transfers, and
3 cooperation between defense, intelligence, or law
4 enforcement entities;

5 (B) economic engagement, including in-
6 vestments, loans, and financing involving Chi-
7 nese-state-owned or affiliated entities, and the
8 impact of such activities on market access, debt
9 sustainability, and the competitiveness of
10 United States companies; and

11 (C) political cooperation with the Govern-
12 ment of the People's Republic of China that
13 seeks to undermine democratic principles, ad-
14 vance one-party consolidation, and solidify anti-
15 American and anti-Western sentiment internally
16 and internationally.

17 (c) REPORT.—Not later than 90 days after the date
18 of the enactment of this Act, the Secretary of State shall
19 submit a report to the appropriate committees of Congress
20 that includes the findings of the reassessment required
21 under subsection (a).

22 **SEC. 5. REPORT ON CERTAIN INDIVIDUALS IN LEADERSHIP**
23 **POSITIONS IN TANZANIA.**

24 Not later than 180 days after the date of the enact-
25 ment of this Act, the Secretary of State shall submit a

1 report to the appropriate committees of Congress that in-
2 cludes a list of each foreign person the Secretary deter-
3 mines—

4 (1) holds a senior position in the Government
5 of Tanzania, the leadership of Chama Cha
6 Mapinduzi, the Tanzania Police Force, the Tanza-
7 nian People's Defense Force, or the Tanzanian In-
8 telligence and Security Service; and

9 (2) is responsible for or complicit in, or has di-
10 rectly or indirectly engaged in—

11 (A) ordering, controlling, or otherwise di-
12 recting abductions, enforced disappearances, or
13 arbitrary detention of political opponents, jour-
14 nalists, or civil society actors;

15 (B) targeting harassment, intimidation, de-
16 tention, or use of violence against journalists,
17 media organizations, or activists to suppress
18 dissent or silence public reporting on violations
19 of internationally-recognized human rights;

20 (C) censorship or other restrictions on
21 media, shutdowns or reductions to internet ac-
22 cess, or restrictions on freedom of expression
23 intended to conceal abuses of internationally-
24 recognized human rights or to prevent the dis-
25 semination of credible information;

1 (D) severe violations of religious freedom,
2 including the persecution of individuals or
3 groups on the basis of religion, prohibitions or
4 restrictions on religious worship, assembly, or
5 expression, or acts of violence, coercion, or dis-
6 crimination against religious communities;

7 (E) the use of transnational repression tac-
8 tics that target foreign nationals, Tanzanian
9 citizens, and diaspora members regionally and
10 internationally;

11 (F) extrajudicial killings, torture, or gross
12 violations of internationally recognized human
13 rights; or

14 (G) other actions that violate or undermine
15 internationally recognized human rights or the
16 civil liberties guaranteed to Tanzanian citizens
17 under the Constitution of Tanzania.

18 **SEC. 6. SANCTIONS.**

19 (a) IN GENERAL.—Not later than 30 days after the
20 submission of the report required under section 5, the
21 President may impose the sanctions described in sub-
22 section (b) with respect to any foreign person described
23 in section 5(1) that the Secretary of State determines
24 meets the criteria described in section 5(2).

1 (b) SANCTIONS DESCRIBED.—The sanctions de-
2 scribed in this subsection are the sanctions authorized
3 under the Global Magnitsky Human Rights Accountability
4 Act (22 U.S.C. 10101 et seq.) that relate to blocking the
5 property of persons involved in serious violations of human
6 rights or corruption.

7 **SEC. 7. PROHIBITION ON CERTAIN UNITED STATES ASSIST-**
8 **ANCE AND INVESTMENTS FOR TANZANIA.**

9 (a) PROHIBITION.—Except as provided in subsections
10 (c) and (d), assistance, grants, loans, loan guarantees, in-
11 surance, equity investments, and other support provided
12 by the United States International Development Finance
13 Corporation, the Export-Import Bank of the United
14 States, or the United States Trade and Development
15 Agency may not be obligated, expended, or otherwise made
16 available for any entity in Tanzania.

17 (b) TERMINATION AFTER CERTIFICATION.—The pro-
18 hibition under subsection (a) shall terminate beginning on
19 the date that is 30 days after the date on which the Sec-
20 retary of State submits to the appropriate committees of
21 Congress a written certification that the Government of
22 Tanzania has—

23 (1) enacted electoral reforms to advance free,
24 fair, and transparent elections;

1 (2) suspended politically motivated or illegit-
2 imate criminal proceedings and released opposition
3 leaders and other individuals who were detained on
4 politically motivated grounds;

5 (3) taken demonstrable steps to hold govern-
6 ment officials, members of the security forces, and
7 law enforcement personnel accountable for electoral
8 violence; and

9 (4) ceased the political intimidation and censor-
10 ship of media figures, journalists, and civil society
11 actors.

12 (c) EXCEPTIONS.—The prohibition under subsection
13 (a) shall not apply to—

14 (1) humanitarian assistance;

15 (2) health assistance; or

16 (3) assistance to support democracy, human
17 rights, governance, and civil society in Tanzania.

18 (d) WAIVER.—The Secretary of State may waive the
19 prohibition under subsection (a) if the Secretary deter-
20 mines and notifies the appropriate committees of Congress
21 that the issuance of such waiver is in the national interests
22 of the United States.

1 **SEC. 8. PROHIBITION ON MILLENNIUM CHALLENGE COR-**
2 **PORATION FUNDS FOR TANZANIA.**

3 (a) PROHIBITION.—Except as provided in subsection
4 (b), no funds authorized to be appropriated or otherwise
5 made available to carry out section 609 or 616 of the Mil-
6 lennium Challenge Act of 2003 (22 U.S.C. 7708 and
7 7715) may be made available to Tanzania.

8 (b) TERMINATION AFTER CERTIFICATION.—The pro-
9 hibition under subsection (a) shall terminate beginning on
10 the date that is 30 days after the date on which the Board
11 of Directors of the Millennium Challenge Corporation, act-
12 ing through the Chief Executive Officer of the Millennium
13 Challenge Corporation, submits to the appropriate com-
14 mittees of Congress a written certification that the Gov-
15 ernment of Tanzania has demonstrated its commitment
16 to just and democratic governance in accordance with the
17 criteria described in section 607 of the Millennium Chal-
18 lenge Act of 2003 (22 U.S.C. 7706).

19 **SEC. 9. DEFINED TERM.**

20 In this Act, the term “appropriate committees of
21 Congress” means—

22 (1) the Committee on Foreign Relations of the
23 Senate;

24 (2) the Committee on Appropriations of the
25 Senate;

- 1 (3) the Committee on Foreign Affairs of the
- 2 House of Representatives; and
- 3 (4) the Committee on Appropriations of the
- 4 House of Representatives.