

AMENDMENT NO. _____ Calendar No. _____

Purpose: In the nature of a substitute.

IN THE SENATE OF THE UNITED STATES—118th Cong., 1st Sess.

S. 841

To authorize the Caribbean Basin Security Initiative, to enhance the United States-Caribbean security partnership, to prioritize natural disaster resilience, and for other purposes.

Referred to the Committee on _____ and
ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT IN THE NATURE OF A SUBSTITUTE intended
to be proposed by Mr. KAINE

Viz:

1 Strike all after the enacting clause and insert the fol-
2 lowing:

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Caribbean Basin Secu-
5 rity Initiative Authorization Act”.

6 **SEC. 2. DEFINITIONS.**

7 In this Act:

8 (1) APPROPRIATE CONGRESSIONAL COMMIT-
9 TEES.—The term “appropriate congressional com-
10 mittees” means—

1 (A) the Committee on Foreign Relations
2 and the Committee on Appropriations of the
3 Senate; and

4 (B) the Committee on Foreign Affairs and
5 the Committee on Appropriations of the House
6 of Representatives.

7 (2) BENEFICIARY COUNTRIES.—

8 (A) IN GENERAL.—The term “beneficiary
9 countries” means—

10 (i) Antigua and Barbuda;

11 (ii) the Bahamas;

12 (iii) Barbados;

13 (iv) Dominica;

14 (v) the Dominican Republic;

15 (vi) Grenada;

16 (vii) Guyana;

17 (viii) Jamaica;

18 (ix) Saint Lucia;

19 (x) Saint Kitts and Nevis,;

20 (xi) Saint Vincent and the Grena-
21 dines;

22 (xii) Suriname; and

23 (xiii) Trinidad and Tobago.

24 (B) UPDATES.—The President or the Sec-
25 retary of State may add or remove one or more

1 countries from the list under subparagraph (A)
2 upon written notification to the appropriate
3 congressional committees.

4 **SEC. 3. AUTHORIZATION FOR THE CARIBBEAN BASIN SECU-**
5 **RITY INITIATIVE.**

6 (a) **AUTHORIZATION FOR THE CARIBBEAN BASIN SE-**
7 **CURITY INITIATIVE.**—The Secretary of State and the Ad-
8 ministrator of the United States Agency for International
9 Development may carry out an initiative, to be known as
10 the “Caribbean Basin Security Initiative”, in beneficiary
11 countries to achieve the purposes described in subsection
12 (b).

13 (b) **PURPOSES.**—The purposes described in this sub-
14 section are the following:

15 (1) To promote citizen safety, security, and the
16 rule of law in the Caribbean through increased stra-
17 tegic engagement with—

18 (A) the governments of beneficiary coun-
19 tries; and

20 (B) elements of local civil society, including
21 the private sector, in such countries.

22 (2) To counter transnational criminal organiza-
23 tions and local gangs in beneficiary countries, in-
24 cluding through—

1 (A) maritime and aerial security coopera-
2 tion, including—

3 (i) assistance to strengthen capabili-
4 ties of maritime and aerial interdiction op-
5 erations in the Caribbean; and

6 (ii) the provision of support systems
7 and equipment, training, and maintenance;

8 (B) cooperation on border and port secu-
9 rity, including support to strengthen capacity
10 for screening and intercepting narcotics, weap-
11 ons, bulk cash, and other contraband at air-
12 ports and seaports; and

13 (C) capacity building and the provision of
14 equipment and support for operations tar-
15 geting—

16 (i) the finances and illegal activities of
17 such organizations and gangs; and

18 (ii) the recruitment by such organiza-
19 tions and gangs of at-risk youth.

20 (3) To advance law enforcement and justice sec-
21 tor capacity building and rule of law initiatives in
22 beneficiary countries, including by—

23 (A) strengthening special prosecutorial of-
24 fices and providing technical assistance—

25 (i) to combat—

- 1 (I) corruption;
- 2 (II) money laundering;
- 3 (III) human, firearms, and wild-
- 4 life trafficking;
- 5 (IV) human smuggling;
- 6 (V) financial crimes; and
- 7 (VI) extortion; and
- 8 (ii) to conduct asset forfeitures and
- 9 criminal analysis;
- 10 (B) supporting training for civilian police
- 11 and appropriate security services in criminal in-
- 12 vestigations, best practices for citizen security,
- 13 and the protection of human rights;
- 14 (C) supporting capacity building for law
- 15 enforcement and military units, including
- 16 professionalization, anti-corruption and human
- 17 rights training, vetting, and community-based
- 18 policing;
- 19 (D) supporting justice sector reform and
- 20 strengthening of the rule of law, including—
- 21 (i) capacity building for prosecutors,
- 22 judges, and other justice officials; and
- 23 (ii) support to increase the efficacy of
- 24 criminal courts; and

1 (E) strengthening cybersecurity and
2 cybercrime cooperation, including capacity
3 building and support for cybersecurity systems.

4 (4) To promote crime prevention efforts in ben-
5 eficiary countries, particularly among at-risk-youth
6 and other vulnerable populations, including
7 through—

8 (A) improving community and law enforce-
9 ment cooperation to improve the effectiveness
10 and professionalism of police and increase mu-
11 tual trust;

12 (B) increasing economic opportunities for
13 at-risk youth and vulnerable populations, in-
14 cluding through workforce development training
15 and remedial education programs for at-risk
16 youth;

17 (C) improving juvenile justice sectors
18 through regulatory reforms, separating youth
19 from traditional prison systems, and improving
20 support and services in juvenile detention cen-
21 ters; and

22 (D) the provision of assistance to popu-
23 lations vulnerable to being victims of extortion
24 and crime by criminal networks.

1 (5) To strengthen the ability of the security
2 sector in beneficiary countries to respond to and be-
3 come more resilient in the face of natural disasters,
4 including by—

5 (A) carrying out training exercises to en-
6 sure critical infrastructure and ports are able to
7 come back online rapidly following natural dis-
8 asters; and

9 (B) providing preparedness training to po-
10 lice and first responders.

11 (6) To prioritize efforts to combat corruption
12 and include anti-corruption components in programs
13 in beneficiary countries, including by—

14 (A) building the capacity of national jus-
15 tice systems and attorneys general to prosecute
16 and try acts of corruption;

17 (B) increasing the capacity of national law
18 enforcement services to carry out anti-corrup-
19 tion investigations; and

20 (C) encouraging cooperative agreements
21 among the Department of State, other relevant
22 Federal departments and agencies, and the at-
23 torneys general of relevant countries.

24 (7) To promote the rule of law in beneficiary
25 countries and counter malign influence from authori-

1 tarian regimes, including China, Russia, Iran, Ven-
2 ezuela, Nicaragua, and Cuba, by—

3 (A) monitoring security assistance from
4 such authoritarian regimes and taking steps
5 necessary to ensure that such assistance does
6 not undermine or jeopardize United States se-
7 curity assistance;

8 (B) evaluating and, as appropriate, re-
9 stricting the involvement of the United States
10 in investment and infrastructure projects fi-
11 nanced by authoritarian regimes that might ob-
12 struct or otherwise impact United States secu-
13 rity assistance to beneficiary countries;

14 (C) monitoring and restricting equipment
15 and support from high-risk vendors of tele-
16 communications infrastructure in beneficiary
17 countries;

18 (D) countering disinformation by pro-
19 moting transparency and accountability from
20 beneficiary countries; and

21 (E) eliminating corruption linked to invest-
22 ment and infrastructure facilitated by authori-
23 tarian regimes through support for investment
24 screening, competitive tendering and bidding

1 processes, the implementation of investment
2 law, and contractual transparency.

3 (8) To support the effective branding and mes-
4 saging of United States security assistance and co-
5 operation in beneficiary countries, including by de-
6 veloping and implementing a public diplomacy strat-
7 egy for informing citizens of beneficiary countries
8 about the benefits to their respective countries of
9 United States security assistance and cooperation
10 programs.

11 (c) AUTHORIZATION OF APPROPRIATIONS.—There is
12 authorized to be appropriated to the Department of State
13 and the United States Agency for International Develop-
14 ment \$82,000,000 for each of fiscal years 2023 through
15 2027 to carry out the Caribbean Basin Security Initiative
16 to achieve the purposes described in subsection (b).

17 **SEC. 4. IMPLEMENTATION PLAN.**

18 (a) IN GENERAL.—Not later than 180 days after the
19 date of the enactment of this Act, the Secretary of State,
20 in coordination with the Administrator of the United
21 States Agency for International Development, shall submit
22 to the appropriate congressional committees an implemen-
23 tation plan that includes a timeline and stated objectives
24 for actions to be taken in beneficiary countries with re-
25 spect to the Caribbean Basin Security Initiative.

1 (b) ELEMENTS.—The implementation plan required
2 by subsection (a) shall include the following elements:

3 (1) A multi-year strategy with a timeline, over-
4 view of objectives, and anticipated outcomes for the
5 region and for each beneficiary country, with respect
6 to each purpose described in section 3.

7 (2) Specific, measurable benchmarks to track
8 the progress of the Caribbean Basin Security Initia-
9 tive toward accomplishing the outcomes included
10 under paragraph (1).

11 (3) A plan for the delineation of the roles to be
12 carried out by the Department of State, the United
13 States Agency for International Development, the
14 Department of Justice, the Department of Defense,
15 and any other Federal department or agency in car-
16 rying out the Caribbean Basin Security Initiative, to
17 prevent overlap and unintended competition between
18 activities and resources.

19 (4) A plan to coordinate and track all activities
20 carried out under the Caribbean Basin Security Ini-
21 tiative among all relevant Federal departments and
22 agencies, in accordance with the publication require-
23 ments described in section 4 of the Foreign Aid
24 Transparency and Accountability Act of 2016 (22
25 U.S.C. 2394c).

1 (5) A description of the process for co-locating
2 projects of the Caribbean Basin Security Initiative
3 funded by the United States Agency for Inter-
4 national Development and the Bureau of Inter-
5 national Narcotics and Law Enforcement Affairs of
6 the Department of State to ensure that crime pre-
7 vention funding and enforcement funding are used
8 in the same localities as necessary.

9 (6) An assessment of steps taken, as of the
10 date on which the plan is submitted, to increase re-
11 gional coordination and collaboration between the
12 law enforcement agencies of beneficiary countries
13 and the Haitian National Police, and a framework
14 with benchmarks for increasing such coordination
15 and collaboration, in order to address the urgent se-
16 curity crisis in Haiti.

17 (c) ANNUAL PROGRESS UPDATE.—Not later than 1
18 year after the date on which the implementation plan re-
19 quired by subsection (a) is submitted, and annually there-
20 after, the Secretary of State, in coordination with the Ad-
21 ministrator of the United States Agency for International
22 Development, shall submit to the appropriate congres-
23 sional committees a written description of results achieved
24 through the Caribbean Basin Security Initiative, including
25 with respect to—

1 (1) the implementation of the strategy and
2 plans described in paragraphs (1), (3), and (4) of
3 subsection (b);

4 (2) compliance with, and progress related to,
5 meeting the benchmarks described in paragraph (2)
6 of subsection (b); and

7 (3) funding statistics for the Caribbean Basin
8 Security Initiative for the preceding year,
9 disaggregated by country.

10 **SEC. 5. PROGRAMS AND STRATEGY TO INCREASE NATURAL**
11 **DISASTER RESPONSE AND RESILIENCE.**

12 (a) PROGRAMS.—During the 5-year period beginning
13 on the date of the enactment of this Act, the Secretary
14 of State, in consultation with the Administrator of the
15 United States Agency for International Development and
16 the President and Chief Executive Officer of the Inter-
17 American Foundation, shall promote natural disaster re-
18 sponse and resilience in beneficiary countries by carrying
19 out programs for the following purposes:

20 (1) Encouraging coordination between bene-
21 ficiary countries and relevant Federal departments
22 and agencies to provide expertise and information
23 sharing.

24 (2) Supporting the sharing of best practices on
25 natural disaster resilience, including on constructing

1 resilient infrastructure and rebuilding after natural
2 disasters.

3 (3) Improving rapid-response mechanisms and
4 cross-government organizational preparedness for
5 natural disasters.

6 (b) STRATEGY.—Not later than 180 days after the
7 date of the enactment of this Act, the Secretary of State,
8 in coordination with the Administrator of the United
9 States Agency for International Development and in con-
10 sultation with the President and Chief Economic Officer
11 of the Inter-American Foundation and nongovernmental
12 organizations in beneficiary countries and in the United
13 States, shall submit to the appropriate congressional com-
14 mittees a strategy that incorporates specific, measurable
15 benchmarks—

16 (1) to achieve the purposes described in sub-
17 section (a); and

18 (2) to inform citizens of beneficiary countries
19 about the extent and benefits of United States as-
20 sistance to such countries.

21 (c) ANNUAL PROGRESS UPDATE.—Not later than 1
22 year after the date on which the strategy required by sub-
23 section (b) is submitted, and annually thereafter, the Sec-
24 retary of State, in coordination with the Administrator of
25 the United States Agency for International Development,

- 1 shall submit to the appropriate congressional committees
- 2 a written description of the progress made as of the date
- 3 of such submission in meeting the benchmarks included
- 4 in the strategy.