

Calendar No. _____

114TH CONGRESS
1ST SESSION**S. 1632****[Report No. 114-_____]**

To require a regional strategy to address the threat posed by Boko Haram.

IN THE SENATE OF THE UNITED STATES

JUNE 18, 2015

Ms. COLLINS (for herself, Ms. AYOTTE, Ms. BALDWIN, Mrs. FISCHER, Ms. MIKULSKI, Ms. KLOBUCHAR, Mrs. FEINSTEIN, Mrs. GILLIBRAND, Ms. MURKOWSKI, Ms. CANTWELL, Mrs. SHAHEEN, Mrs. CAPITO, Ms. STABENOW, Ms. HEITKAMP, Mrs. MURRAY, and Mr. RUBIO) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

_____ (legislative day, _____), _____

Reported by Mr. CORKER, with an amendment

[Strike out all after the enacting clause and insert the part printed in *italic*]

A BILL

To require a regional strategy to address the threat posed
by Boko Haram.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. REGIONAL STRATEGY TO ADDRESS THE**
2 **THREAT POSED BY BOKO HARAM.**

3 (a) STRATEGY REQUIRED.—

4 (1) IN GENERAL.—Not later than 180 days
5 after the date of the enactment of this Act, the Sec-
6 retary of State and the Secretary of Defense shall
7 jointly develop and submit to the appropriate com-
8 mittees of Congress a five-year strategy to help en-
9 able the Government of Nigeria, members of the
10 Multinational Joint Task Force to Combat Boko
11 Haram (MNJTF) authorized by the African Union,
12 and relevant partners to counter the regional threat
13 of Boko Haram and assist the Government of Nige-
14 ria and its neighbors to accept and address legiti-
15 mate grievances of vulnerable populations in areas
16 affected by Boko Haram.

17 (2) ELEMENTS.—At a minimum, the strategy
18 must address the following elements:

19 (A) Enhance, pursuant to existing authori-
20 ties and restrictions, the institutional capacity,
21 including military capabilities, of the Govern-
22 ment of Nigeria and partner nations in the re-
23 gion, as appropriate, to counter the threat
24 posed by Boko Haram.

1 (B) Provide humanitarian support to civil-
2 ian populations impacted by Boko Haram's ac-
3 tivity.

4 (C) Specific activities through which the
5 United States Government intends to improve
6 and enhance the capacity of Multinational Joint
7 Task Force to Combat Boko Haram partner
8 nations to investigate and prosecute human
9 rights abuses by security forces and promote re-
10 spect for the rule of law within the military.

11 (D) A means for assisting Nigeria, and as
12 appropriate, Multinational Joint Task Force to
13 Combat Boko Haram nations, to counter vio-
14 lent extremism, including efforts to address un-
15 derlying societal factors that contribute to the
16 ability of Boko Haram to radicalize and recruit
17 individuals (including poverty, the lack of eco-
18 nomic opportunity and access to education,
19 public health, and other social services).

20 (E) A plan to strengthen and promote the
21 rule of law, including by improving the capacity
22 of the civilian police and judicial system in Ni-
23 geria, enhancing public safety, and responding
24 to crime (including gender-based violence),
25 while respecting human rights and strength-

1 ening accountability measures, including meas-
2 ures to prevent corruption and abuses.

3 (F) Strengthen the long-term capacity of
4 the Government of Nigeria to enhance security
5 for schools such that children are safer and
6 girls seeking an education are better protected,
7 and to combat gender-based violence and gen-
8 der inequality.

9 (G) Support the adoption of a United Na-
10 tions Security Council Resolution authorizing a
11 regional Multinational Joint Task Force to
12 counter Boko Haram.

13 (H) Identify and develop mechanisms for
14 coordinating the implementation of the strategy
15 across the inter-agency and with the Govern-
16 ment of Nigeria, regional partners, and other
17 relevant foreign partners.

18 (I) Identify the resources required, in an
19 amount not less than \$25,000,000, to achieve
20 the strategy's objectives.

21 (b) ASSESSMENT.—The Director of National Intel-
22 ligence shall submit to the appropriate committees of Con-
23 gress an assessment (in classified form) regarding the will-
24 ingness and capability of the Government of Nigeria to
25 implement the strategy required by subsection (a), includ-

1 ing the capability gaps, if any, of the government and mili-
 2 tary forces of Nigeria that would need to be addressed
 3 in order to enable the Government of Nigeria and the gov-
 4 ernments of its partner countries in the region to counter
 5 the threat of Boko Haram and to address grievances of
 6 vulnerable populations in areas affected by Boko Haram.

7 (c) APPROPRIATE COMMITTEES OF CONGRESS DE-
 8 FINED.—In this section, the term “appropriate commit-
 9 tees of Congress” means—

10 (1) the Committee on Armed Services, the
 11 Committee on Foreign Relations, the Committee on
 12 Appropriations, and the Select Committee on Intel-
 13 ligence of the Senate; and

14 (2) the Committee on Armed Services, the
 15 Committee on Foreign Affairs, the Committee on
 16 Appropriations, and the Permanent Select Com-
 17 mittee on Intelligence of the House of Representa-
 18 tives.

19 **SECTION 1. REGIONAL STRATEGY TO ADDRESS THE**
 20 **THREAT POSED BY BOKO HARAM.**

21 (a) *STRATEGY REQUIRED.*—

22 (1) *IN GENERAL.*—Not later than 180 days after
 23 the date of the enactment of this Act, the Secretary of
 24 State and the Secretary of Defense shall jointly de-
 25 velop and submit to the appropriate committees of

1 *Congress a five-year strategy to help enable the Gov-*
2 *ernment of Nigeria, members of the Multinational*
3 *Joint Task Force to Combat Boko Haram (MNJTF)*
4 *authorized by the African Union, and relevant part-*
5 *ners to counter the regional threat of Boko Haram*
6 *and assist the Government of Nigeria and its neigh-*
7 *bors to accept and address legitimate grievances of*
8 *vulnerable populations in areas affected by Boko*
9 *Haram.*

10 (2) *ELEMENTS.—At a minimum, the strategy*
11 *must address the following elements:*

12 (A) *Enhance, pursuant to existing authori-*
13 *ties and restrictions, the institutional capacity,*
14 *including military capabilities, of the Govern-*
15 *ment of Nigeria and partner nations in the re-*
16 *gion, as appropriate, to counter the threat posed*
17 *by Boko Haram.*

18 (B) *Provide humanitarian support to civil-*
19 *ian populations impacted by Boko Haram’s ac-*
20 *tivity.*

21 (C) *Specific activities through which the*
22 *United States Government intends to improve*
23 *and enhance the capacity of Multinational Joint*
24 *Task Force to Combat Boko Haram partner na-*
25 *tions to investigate and prosecute human rights*

1 *abuses by security forces and promote respect for*
2 *the rule of law within the military.*

3 *(D) A means for assisting Nigeria, and as*
4 *appropriate, Multinational Joint Task Force to*
5 *Combat Boko Haram nations, to counter violent*
6 *extremism, including efforts to address under-*
7 *lying societal factors shown to contribute to the*
8 *ability of Boko Haram to radicalize and recruit*
9 *individuals.*

10 *(E) A plan to strengthen and promote the*
11 *rule of law, including by improving the capacity*
12 *of the civilian police and judicial system in Ni-*
13 *geria, enhancing public safety, and responding*
14 *to crime (including gender-based violence), while*
15 *respecting human rights and strengthening ac-*
16 *countability measures, including measures to*
17 *prevent corruption.*

18 *(F) Strengthen the long-term capacity of the*
19 *Government of Nigeria to enhance security for*
20 *schools such that children are safer and girls*
21 *seeking an education are better protected, and to*
22 *combat gender-based violence and gender in-*
23 *equality.*

24 *(G) Identify and develop mechanisms for*
25 *coordinating the implementation of the strategy*

1 *across the inter-agency and with the Government*
2 *of Nigeria, regional partners, and other relevant*
3 *foreign partners.*

4 *(H) Identify the resources required to*
5 *achieve the strategy's objectives.*

6 *(b) ASSESSMENT.—The Director of National Intel-*
7 *ligence, in consultation with the Secretary of State, shall*
8 *submit to the appropriate committees of Congress an assess-*
9 *ment regarding the willingness and capability of the Gov-*
10 *ernment of Nigeria and regional partners to implement the*
11 *strategy required by subsection (a), including the capability*
12 *gaps, if any, of the government and military forces of Nige-*
13 *ria that would need to be addressed in order to enable the*
14 *Government of Nigeria and the governments of its partner*
15 *countries in the region to counter the threat of Boko Haram*
16 *and to address legitimate grievances of vulnerable popu-*
17 *lations in areas affected by Boko Haram.*

18 *(c) SENSE OF CONGRESS.—It is the sense of Congress*
19 *that lack of economic opportunity and access to education,*
20 *justice, and other social services contributes to the ability*
21 *of Boko Haram to radicalize and recruit individuals.*

22 *(d) APPROPRIATE COMMITTEES OF CONGRESS DE-*
23 *FINED.—In this section, the term “appropriate committees*
24 *of Congress” means—*

1 (1) *the Committee on Armed Services, the Com-*
2 *mittee on Foreign Relations, the Committee on Ap-*
3 *propriations, and the Select Committee on Intel-*
4 *ligence of the Senate; and*

5 (2) *the Committee on Armed Services, the Com-*
6 *mittee on Foreign Affairs, the Committee on Appro-*
7 *priations, and the Permanent Select Committee on*
8 *Intelligence of the House of Representatives.*