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116TH CONGRESS 2D SESSION

# S. 3176

To amend the Foreign Assistance Act of 1961 and the United States-Israel Strategic Partnership Act of 2014 to make improvements to certain defense and security assistance provisions and to authorize the appropriations of funds to Israel, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

January 9, 2020

Mr. Rubio (for himself, Mr. Coons, Ms. Collins, Mr. Kaine, Mr. Blunt, Mr. Jones, Mrs. Capito, Ms. Duckworth, Mr. Tillis, Mr. Blumenthal, Mr. Boozman, Mr. Markey, Mr. Grassley, Ms. Klobuchar, Mr. Cramer, Mr. Young, Mr. Hawley, Mrs. Shaheen, Ms. Hassan, Mrs. Hyde-Smith, Mr. Cardin, Mr. Casey, Mr. Wicker, Mr. Booker, Mrs. Loeffler, Mrs. Gillibrand, Mr. Perdue, Mr. Warner, Mr. Braun, Mr. Tester, Ms. Smith, Mr. Cornyn, Ms. Hirono, Mr. Lankford, Mr. Scott of South Carolina, Mr. Moran, Mr. Wyden, Mr. Thune, and Ms. Rosen) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

(legislative day,	), 2020
Reported by Mr. RISCH, with an amendment	
[Strike out all after the enacting clause and insert the part printed	in italie]

## A BILL

To amend the Foreign Assistance Act of 1961 and the United States-Israel Strategic Partnership Act of 2014 to make improvements to certain defense and security assistance provisions and to authorize the appropriations of funds to Israel, and for other purposes.

2

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be eited as the
- 5 "United States-Israel Security Assistance Authorization
- 6 Act of 2020".
- 7 (b) Table of Contents for
- 8 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Definition.

#### TITLE I—SECURITY ASSISTANCE FOR ISRAEL

- Sec. 101. Findings.
- Sec. 102. Statement of policy.
- Sec. 103. Security assistance for Israel.
- Sec. 104. Extension of war reserves stockpile authority.
- Sec. 105. Extension of loan guarantees to Israel.
- Sec. 106. Transfer of precision guided munitions to Israel.
- Sec. 107. Sense of Congress on rapid acquisition and deployment procedures.
- Sec. 108. Eligibility of Israel for the strategic trade authorization exception to certain export control licensing requirements.

#### TITLE II—ENHANCED UNITED STATES-ISRAEL COOPERATION

- Sec. 201. United States Agency for International Development memoranda of understanding to enhance cooperation with Israel.
- Sec. 202. Cooperative projects among the United States, Israel, and developing countries.
- Sec. 203. Joint cooperative program related to innovation and high-tech for the Middle East region.
- Sec. 204. Sense of Congress on United States-Israel economic cooperation.
- Sec. 205. Cooperation on directed energy capabilities.
- Sec. 206. Contingency plans to provide Israel with necessary defense articles and services.

#### 9 SEC. 2. DEFINITION.

- 10 In this Act, the term "appropriate congressional com-
- 11 mittees" means—
- 12 (1) the Committee on Foreign Relations of the
- 13 Senate;

1	(2) the Committee on Armed Services of the
2	Senate;
3	(3) the Committee on Foreign Affairs of the
4	House of Representatives; and
5	(4) the Committee on Armed Services of the
6	House of Representatives.
7	TITLE I—SECURITY ASSISTANCE
8	FOR ISRAEL
9	SEC. 101. FINDINGS.
10	Congress makes the following findings:
11	(1) On September 14, 2016, the United States
12	and Israel signed a 10-year Memorandum of Under-
13	standing to reaffirm the importance of continuing
14	annual United States military assistance to Israel
15	and cooperative missile defense programs in a way
16	that enhances Israel's security and strengthens the
17	bilateral relationship between the 2 countries.
18	(2) The 2016 Memorandum of Understanding
19	reflects United States support of Foreign Military
20	Financing grant assistance to Israel over a 10-year
21	period beginning in fiscal year 2019 and ending in
22	fiscal year 2028.
23	(3) The 2016 Memorandum of Understanding
24	also reflects United States support for funding for
25	cooperative programs to develop, produce, and pro-

1	cure missile, rocket, and projectile defense capabili-
2	ties during such 10-year period at an average fund-
3	ing level of \$500,000,000 per year, totaling
4	\$5,000,000,000 for such period.
5	SEC. 102. STATEMENT OF POLICY.
6	It is the policy of the United States to provide assist-
7	ance to the Government of Israel to help Israel to defend
8	itself by developing long-term capacity, primarily through
9	the acquisition of advanced capabilities from the United
10	States.
11	SEC. 103. SECURITY ASSISTANCE FOR ISRAEL.
12	Section 513(c) of the Security Assistance Act of 2000
13	(Public Law 106–280; 114 Stat. 856) is amended—
14	(1) in paragraph (1), by striking "2002 and
15	2003" and inserting "2020, 2021, 2022, 2023,
16	2024, 2025, 2026, 2027, and 2028";
17	(2) in paragraph (2), by striking "equal to"
18	and all that follows and inserting "not less than
19	\$3,300,000,000."; and
20	(3) by amending paragraph (3) to read as fol-
21	<del>lows:</del>
22	"(3) Disbursement of funds.—Amounts au-
23	thorized to be available for Israel under paragraph
24	(1) and subsection (b)(1) for fiscal years 2020,
25	2021, 2022, 2023, 2024, 2025, 2026, 2027, and

1	2028 shall be disbursed not later than 30 days after
2	the date of the enactment of an Act making appro-
3	priations for the Department of State, foreign oper-
4	ations, and related programs for the respective fiscal

6 whichever is later.".

5

7 SEC. 104. EXTENSION OF WAR RESERVES STOCKPILE AU-

year, or October 31 of the respective fiscal year,

- 8 THORITY.
- 9 (a) Department of Defense Appropriations
- 10 Act, 2005.—Section 12001(d) of the Department of De-
- 11 fense Appropriations Act, 2005 (Public Law 108-287;
- 12 118 Stat. 1011) is amended by striking "more than 11
- 13 years after the date of the enactment of this Act" and
- 14 inserting "after September 30, 2025".
- 15 (b) Foreign Assistance Act of 1961.—Section
- 16 514(b)(2)(A) of the Foreign Assistance Act of 1961 (22)
- 17 U.S.C. 2321h(b)(2)(A)) is amended by striking "2013,
- 18 <del>2014, 2015, 2016, 2017, 2018, 2019, and 2020" and in-</del>
- 19 serting "2020, 2021, 2022, 2023, 2024, and 2025".
- 20 SEC. 105. EXTENSION OF LOAN GUARANTEES TO ISRAEL.
- 21 Chapter 5 of title I of the Emergency Wartime Sup-
- 22 plemental Appropriations Act, 2003 (Public Law 108–11;
- 23 117 Stat. 576) is amended under the heading "LOAN"
- 24 Guarantees to Israel"—

1	(1) in the matter preceding the first proviso, by
2	striking "September 30, 2019" and inserting "Sep-
3	tember 30, 2025"; and
4	(2) in the second proviso, by striking "Sep-
5	tember 30, 2019" and inserting "September 30,
6	<del>2025".</del>
7	SEC. 106. TRANSFER OF PRECISION GUIDED MUNITIONS TO
8	ISRAEL.
9	(a) In General.—Notwithstanding section 514 of
10	the Foreign Assistance Act of 1961 (22 U.S.C. 2321h),
11	the President is authorized to transfer to Israel precision
12	guided munitions from reserve stocks for Israel in such
13	quantities as may be necessary for legitimate self-defense
14	of Israel and is otherwise consistent with the purposes and
15	conditions for such transfers under the Arms Export Con-
16	trol Act (22 U.S.C. 2751 et seq.).
17	(b) CERTIFICATIONS.—Except in ease of emergency,
18	as determined by the President, not later than 5 days be-
19	fore making a transfer under subsection (a), the President
20	shall certify to the appropriate congressional committees
21	that the transfer of the precision guided munitions—
22	(1) does not affect the ability of the United
23	States to maintain a sufficient supply of precision
24	guided munitions;

1	(2) does not harm the combat readiness of the
2	United States or the ability of the United States to
3	meet its commitment to allies for the transfer of
4	such munitions;
5	(3) is necessary for Israel to counter the threat
6	of rockets in a timely fashion; and
7	(4) is in the national security interest of the
8	United States.
9	SEC. 107. SENSE OF CONGRESS ON RAPID ACQUISITION
10	AND DEPLOYMENT PROCEDURES.
11	It is the sense of Congress that the President
12	<del>should</del>
13	(1) prescribe procedures for the rapid acquisi-
14	tion and deployment of precision guided munitions
15	for United States counterterrorism missions; or
16	(2) assist Israel, which is an ally of the United
17	States, to protect itself against direct missile
18	threats.
19	SEC. 108. ELIGIBILITY OF ISRAEL FOR THE STRATEGIC
20	TRADE AUTHORIZATION EXCEPTION TO CER-
21	TAIN EXPORT CONTROL LICENSING RE-
22	QUIREMENTS.
23	(a) FINDINGS.—Congress finds the following:
24	(1) Israel has adopted high standards in the
25	field of weapons export controls.

1	(2) Israel has declared its unilateral adherence
2	to the Missile Technology Control Regime, the Aus-
3	tralia Group, and the Nuclear Suppliers Group.
4	(3) Israel is a party to—
5	(A) the Protocol for the Prohibition of the
6	Use in War of Asphyxiating, Poisonous or
7	Other Gases, and of Bacteriological Methods of
8	Warfare, signed at Geneva June 17, 1925
9	(commonly known as the "Geneva Protocol");
10	and
11	(B) the Convention on the Physical Protec-
12	tion of Nuclear Material, signed at Vienna and
13	New York March 3, 1980.
14	(4) Section 6(b) of the United States-Israel
15	Strategie Partnership Act of 2014 (22 U.S.C. 8603
16	note) directs the President, consistent with the com-
17	mitments of the United States under international
18	agreements, to take steps so that Israel may be in-
19	cluded in the list of countries eligible for the stra-
20	tegic trade authorization exception under section
21	740.20(e)(1) of title 15, Code of Federal Regula-
22	tions, to the requirement for a license for the export,
23	re-export, or in-country transfer of an item subject
24	to controls under the Export Administration Regula-
25	<del>tions.</del>

1	(b) REPORT ON ELIGIBILITY FOR STRATEGIC TRADE
2	Authorization Exception.—
3	(1) In General.—Not later than 120 days
4	after the date of the enactment of this Act, the
5	President shall submit a report to the appropriate
6	congressional committees that describes the steps
7	taken to include Israel in the list of countries eligible
8	for the strategic trade authorization exception under
9	section 740.20(e)(1) of title 15, Code of Federal
10	Regulations, as required under section 6(b) of the
11	United States-Israel Strategic Partnership Act of
12	2014 (Public Law 113–296).
13	(2) Form.—The report required under para-
14	graph (1) shall be submitted in unclassified form,
15	but may contain a classified annex.
16	TITLE II—ENHANCED UNITED
17	STATES-ISRAEL COOPERATION
18	SEC. 201. UNITED STATES AGENCY FOR INTERNATIONAL
19	DEVELOPMENT MEMORANDA OF UNDER-
20	STANDING TO ENHANCE COOPERATION WITH
21	ISRAEL.
22	(a) Sense of Congress Regarding USAID Pol-
23	ICY.—It is the sense of Congress that the United States
24	Agency for International Development should cooperate
25	with Israel to advance common goals across a wide variety

- 1 of sectors, including energy, agriculture, food security, de-
- 2 mocracy, human rights, governance, economic growth,
- 3 trade, education, environment, global health, water, and
- 4 sanitation.
- 5 (b) Memoranda of Understanding.—The Sec-
- 6 retary of State, acting through the Administrator of the
- 7 United States Agency for International Development, may
- 8 enter into memoranda of understanding with Israel to ad-
- 9 vance common goals on energy, agriculture, food security,
- 10 democracy, human rights, governance, economic growth,
- 11 trade, education, environment, global health, water, and
- 12 sanitation, with a focus on strengthening mutual ties and
- 13 cooperation with nations throughout the world.
- 14 SEC. 202. COOPERATIVE PROJECTS AMONG THE UNITED
- 15 STATES, ISRAEL, AND DEVELOPING COUN-
- 16 TRIES.
- 17 Section 106 of the Foreign Assistance Act of 1961
- 18 (22 U.S.C. 2151d) is amended by striking subsection (e)
- 19 and (f) and inserting the following:
- 20 "(e) There are authorized to be appropriated
- 21 \$2,000,000 for each of the fiscal years 2020 through 2024
- 22 to finance cooperative projects among the United States,
- 23 Israel, and developing countries that identify and support
- 24 local solutions to address sustainability challenges relating

1	to water resources, agriculture, and energy storage, in-
2	eluding—
3	"(1) establishing public-private partnerships;
4	"(2) supporting the identification, research, de-
5	velopment testing, and scaling of innovations that
6	focus on populations that are vulnerable to environ-
7	mental and resource-searcity crises, such as subsist-
8	ence farming communities;
9	"(3) seed or transition-to-scale funding, pub-
10	licity and marketing promotional support, or
11	mentorship and partnership brokering support; and
12	"(4) accelerating demonstrations or applications
13	of local solutions to sustainability challenges, or the
14	further refinement, testing, or implementation of in-
15	novations that have previously effectively addressed
16	sustainability challenges.".
17	SEC. 203. JOINT COOPERATIVE PROGRAM RELATED TO IN-
18	NOVATION AND HIGH-TECH FOR THE MIDDLE
19	EAST REGION.
20	(a) Sense of Congress.—It is the sense of Con-
21	gress that—
22	(1) the United States should help foster co-
23	operation in the Middle East region by financing
24	and, as appropriate, cooperating in projects related
25	to innovation and advanced technologies; and

1	(2) projects referred to in paragraph (1)
2	<del>should—</del>
3	(A) contribute to development and the
4	quality of life in the Middle East region
5	through the application of research and ad-
6	vanced technology; and
7	(B) contribute to Arab-Israeli cooperation
8	by establishing strong working relationships
9	that last beyond the life of such projects.
10	(b) ESTABLISHMENT.—The Secretary of State, act-
11	ing through the Administrator of the United States Agen-
12	ey for International Development, is authorized to seek to
13	establish a program between the United States, Israel,
14	Egypt, Jordan, Morocco, Tunisia, Lebanon, and the West
15	Bank and Gaza Strip to provide for cooperation in the
16	Middle East region by financing and, as appropriate, co-
17	operating in projects related to innovation and advanced
18	technologies.
19	(e) Project Requirements.—Each project carried
20	out under the program established pursuant to subsection
21	<del>(b)</del>
22	(1) shall include the participation of at least 1
23	entity from Israel and 1 entity of Egypt, Jordan,
24	Morocco, Tunisia, Lebanon, and the West Bank and
25	Gaza Strip; and

1	(2) should include participation from not fewer
2	than 3 or more such entities to the maximum extent
3	<del>practicable.</del>
4	SEC. 204. SENSE OF CONGRESS ON UNITED STATES-ISRAEL
5	ECONOMIC COOPERATION.
6	It is the sense of Congress that—
7	(1) the United States-Israel economic partner-
8	<del>ship -</del>
9	(A) has achieved great tangible and intan-
10	gible benefits to both countries; and
11	(B) is a foundational component of the
12	strong alliance;
13	(2) science and technology innovations present
14	promising new frontiers for United States-Israel eco-
15	nomic cooperation, particularly in light of wide-
16	spread drought, eybersecurity attacks, and other
17	major challenges impacting the United States; and
18	(3) the President should regularize and expand
19	existing forums of economic dialogue with Israel and
20	foster both public and private sector participation.
21	SEC. 205. COOPERATION ON DIRECTED ENERGY CAPABILI-
22	TIES.
23	(a) AUTHORITY.—
24	(1) In General.—The Secretary of Defense,
25	upon a request from the Ministry of Defense of

1	Israel, and with the concurrence of the Secretary of
2	State, is authorized to carry out research, develop-
3	ment, test, and evaluation activities, on a joint basis
4	with Israel, to establish directed energy capabilities
5	that address threats to the United States, deployed
6	forces of the United States, or Israel. Any activities
7	carried out under this paragraph shall be conducted
8	in a manner that appropriately protects sensitive in-
9	formation, the national security interests of the
10	United States, and the national security interests of
11	<del>Israel.</del>
12	(2) Report.—The activities described in para-
13	graph (1) may be carried out after the Secretary of
14	Defense submits a report to the appropriate congres-
15	sional committees that includes—
16	(A) a memorandum of agreement between
17	the United States and Israel regarding sharing
18	of research and development costs for the capa-
19	bilities described in paragraph (1), and any
20	supporting documents; and
21	(B) a certification that the memorandum
22	of agreement referred to in subparagraph $(A)$ —
23	(i) requires sharing of costs of
24	projects, including in-kind support, be-
25	tween the United States and Israel;

1	(ii) establishes a framework to nego-
2	tiate the rights to any intellectual property
3	developed under the memorandum of
4	agreement; and
5	(iii) requires the United States Gov-
6	ernment to receive semiannual reports on
7	expenditure of funds, if any, by the Gov-
8	ernment of Israel, including—
9	(I) a description of what the
10	funds have been used for and when
11	funds were expended; and
12	(II) the identification of entities
13	that expended such funds.
14	(b) Support in Connection With Activities.—
15	(1) In General.—The Secretary of Defense is
16	authorized to provide maintenance and sustainment
17	support to Israel for the directed energy capabilities
18	research, development, test, and evaluation activities
19	authorized under subsection (a)(1), including the in-
20	stallation of equipment that is necessary to earry out
21	such research, development, test, and evaluation.
22	(2) Report.—The support described in para-
23	graph (1) may not be provided until 15 days after
24	the Secretary of Defense submits a report to the ap-

1	propriate congressional committees that describes in
2	detail the support to be provided.
3	(3) MATCHING CONTRIBUTION.—The support
4	described in paragraph (1) may not be provided un-
5	less the Secretary of Defense certifies to the appro-
6	priate congressional committees that the Govern-
7	ment of Israel will contribute to such support—
8	(A) an amount equal to not less than the
9	amount of support to be so provided; or
10	(B) an amount that otherwise meets the
11	best efforts of Israel, as mutually agreed to by
12	the United States and Israel.
13	(e) Lead Agency.—The Secretary of Defense shall
14	designate an appropriate research and development entity
15	of a military department as the lead agency of the Depart-
16	ment of Defense in carrying out this section.
17	(d) SEMIANNUAL REPORT.—The Secretary of De-
18	fense shall submit a semiannual report to the appropriate
19	congressional committees that includes the most recent
20	semiannual report provided by the Government of Israel
21	to the Department of Defense pursuant to subsection
22	(a)(2)(B)(iii).

1	SEC. 206. CONTINGENCY PLANS TO PROVIDE ISRAEL WITH
2	NECESSARY DEFENSE ARTICLES AND SERV-
3	ICES.
4	(a) In General.—The President, acting through the
5	Secretary of Defense and in consultation with the Sec-
6	retary of State, shall establish and update, as appropriate,
7	contingency plans to provide Israel with defense articles
8	and services that are determined by the Secretary of De-
9	fense to be necessary for the defense of Israel.
10	(b) Congressional Briefing.—Not later than 1
11	year after the date of the enactment of this Act, and annu-
12	ally thereafter, the Secretary of Defense, in consultation
13	with the Secretary of State, shall brief the appropriate
14	congressional committees regarding the status of the con-
15	tingency plans required under subsection (a).
16	SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
17	(a) Short Title.—This Act may be cited as the
18	"United States-Israel Security Assistance Authorization
19	Act of 2020".
20	(b) Table of Contents.—The table of contents for
21	this Act is as follows:
	Sec. 1. Short title; table of contents. Sec. 2. Definition.
	TITLE I—SECURITY ASSISTANCE FOR ISRAEL
	Sec. 101. Findings. Sec. 102. Statement of policy. Sec. 103. Security assistance for Israel.

Sec. 104. Extension of war reserves stockpile authority. Sec. 105. Extension of loan guarantees to Israel.

Sec. 106. Transfer of precision guided	! munitions	to Israel.
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- Sec. 107. Sense of Congress on rapid acquisition and deployment procedures.
- Sec. 108. Eligibility of Israel for the strategic trade authorization exception to certain export control licensing requirements.

#### TITLE II—ENHANCED UNITED STATES-ISRAEL COOPERATION

- Sec. 201. United States Agency for International Development memoranda of understanding to enhance cooperation with Israel.
- Sec. 202. Cooperative projects among the United States, Israel, and developing countries.
- Sec. 203. Joint cooperative program related to innovation and high-tech for the Middle East region.
- Sec. 204. Sense of Congress on United States-Israel economic cooperation.
- Sec. 205. Cooperation on directed energy capabilities.
- Sec. 206. Contingency plans to provide Israel with necessary defense articles and services.
- Sec. 207. Other matters of cooperation.

#### 1 SEC. 2. DEFINITION.

- 2 In this Act, the term "appropriate congressional com-
- 3 mittees" means—
- 4 (1) the Committee on Foreign Relations of the
- 5 Senate;
- 6 (2) the Committee on Armed Services of the Sen-
- 7 *ate*;
- 8 (3) the Committee on Foreign Affairs of the
- 9 House of Representatives; and
- 10 (4) the Committee on Armed Services of the
- 11 House of Representatives.

# 12 TITLE I—SECURITY ASSISTANCE

### 13 **FOR ISRAEL**

- 14 *SEC. 101. FINDINGS*.
- 15 Congress makes the following findings:
- 16 (1) On September 14, 2016, the United States
- 17 and Israel signed a 10-year Memorandum of Under-

standing to reaffirm the importance of continuing annual United States military assistance to Israel and cooperative missile defense programs in a way that enhances Israel's security and strengthens the bilateral relationship between the 2 countries.

- (2) The 2016 Memorandum of Understanding reflects United States support of Foreign Military Financing grant assistance to Israel over a 10-year period beginning in fiscal year 2019 and ending in fiscal year 2028.
- 11 (3) The 2016 Memorandum of Understanding 12 also reflects United States support for funding for co-13 operative programs to develop, produce, and procure 14 missile, rocket, and projectile defense capabilities dur-15 ing such 10-year period at an average funding level 16 of \$500,000,000 per year, totaling \$5,000,000,000 for 17 such period.

#### 18 SEC. 102. STATEMENT OF POLICY.

19 It is the policy of the United States to provide assist-20 ance to the Government of Israel for the development and 21 acquisition of advanced capabilities that Israel requires to 22 meet its security needs and to enhance United States capa-23 bilities.

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1	SEC. 103. SECURITY ASSISTANCE FOR ISRAEL.
2	Section 513(c) of the Security Assistance Act of 2000
3	(Public Law 106–280; 114 Stat. 856) is amended—
4	(1) in paragraph (1), by striking "2002 and
5	2003" and inserting "2021, 2022, 2023, 2024, 2025,
6	2026, 2027, and 2028";
7	(2) in paragraph (2), by striking "equal to—"
8	and all that follows and inserting "not less than
9	\$3,300,000,000."; and
10	(3) by amending paragraph (3) to read as fol-
11	lows:
12	"(3) Disbursement of funds.—Amounts au-
13	thorized to be available for Israel under paragraph

- thorized to be available for Israel under paragraph

  (1) and subsection (b)(1) for fiscal years 2021, 2022,

  2023, 2024, 2025, 2026, 2027, and 2028 shall be dis
  bursed not later than 30 days after the date of the en
  actment of an Act making appropriations for the De
  partment of State, foreign operations, and related

  programs for the respective fiscal year, or October 31

  of the respective fiscal year, whichever is later.".
- 21 SEC. 104. EXTENSION OF WAR RESERVES STOCKPILE AU-22 THORITY.
- (a) Department of Defense Appropriations Act,
  24 2005.—Section 12001(d) of the Department of Defense Appropriations Act, 2005 (Public Law 108–287; 118 Stat.

- 1 1011) is amended by striking "September 30, 2020" and
- 2 inserting "after September 30, 2025".
- 3 (b) Foreign Assistance Act of 1961.—Section
- 4 514(b)(2)(A) of the Foreign Assistance Act of 1961 (22)
- 5 U.S.C. 2321h(b)(2)(A)) is amended by striking "2013,
- 6 2014, 2015, 2016, 2017, 2018, 2019, and 2020" and insert-
- 7 ing "2021, 2022, 2023, 2024, and 2025".
- 8 SEC. 105. EXTENSION OF LOAN GUARANTEES TO ISRAEL.
- 9 Chapter 5 of title I of the Emergency Wartime Supple-
- 10 mental Appropriations Act, 2003 (Public Law 108–11; 117
- 11 Stat. 576) is amended under the heading "Loan Guaran-
- 12 TEES TO ISRAEL"—
- 13 (1) in the matter preceding the first proviso, by
- striking "September 30, 2023" and inserting "Sep-
- 15 tember 30, 2025"; and
- 16 (2) in the second proviso, by striking "September
- 17 30, 2023" and inserting "September 30, 2025".
- 18 SEC. 106. TRANSFER OF PRECISION GUIDED MUNITIONS TO
- 19 *ISRAEL*.
- 20 (a) In General.—Notwithstanding section 514 of the
- 21 Foreign Assistance Act of 1961 (22 U.S.C. 2321h), the
- 22 President is authorized to transfer to Israel precision guid-
- 23 ed munitions from reserve stocks for Israel in such quan-
- 24 tities as may be necessary for legitimate self-defense of
- 25 Israel and is otherwise consistent with the purposes and

1	conditions for such transfers under the Arms Export Con-
2	trol Act (22 U.S.C. 2751 et seq.).
3	(b) Certifications.—Except in case of emergency, as
4	determined by the President, not later than 5 days before
5	making a transfer under subsection (a), the President shall
6	certify to the appropriate congressional committees that the
7	transfer of the precision guided munitions—
8	(1) does not affect the ability of the United
9	States to maintain a sufficient supply of precision
10	guided munitions;
11	(2) does not harm the combat readiness of the
12	United States or the ability of the United States to
13	meet its commitment to allies for the transfer of such
14	munitions;
15	(3) is necessary for Israel to counter the threat
16	of rockets in a timely fashion; and
17	(4) is in the national security interest of the
18	United States.
19	SEC. 107. SENSE OF CONGRESS ON RAPID ACQUISITION
20	AND DEPLOYMENT PROCEDURES.
21	It is the sense of Congress that the President should—
22	(1) prescribe procedures for the rapid acquisition
23	and deployment of precision guided munitions for
24	United States counterterrorism missions; or

1	(2) assist Israel, which is an ally of the United
2	States, to protect itself against direct missile threats.
3	SEC. 108. ELIGIBILITY OF ISRAEL FOR THE STRATEGIC
4	TRADE AUTHORIZATION EXCEPTION TO CER-
5	TAIN EXPORT CONTROL LICENSING REQUIRE-
6	MENTS.
7	(a) FINDINGS.—Congress finds the following:
8	(1) Israel has adopted high standards in the field
9	of weapons export controls.
10	(2) Israel has declared its unilateral adherence to
11	the Missile Technology Control Regime, the Australia
12	Group, and the Nuclear Suppliers Group.
13	(3) Israel is a party to—
14	(A) the Protocol for the Prohibition of the
15	Use in War of Asphyxiating, Poisonous or Other
16	Gases, and of Bacteriological Methods of War-
17	fare, signed at Geneva June 17, 1925 (commonly
18	known as the "Geneva Protocol");
19	(B) the Convention on the Physical Protec-
20	tion of Nuclear Material, signed at Vienna and
21	New York March 3, 1980; and
22	(C) the Convention on Prohibitions or Re-
23	strictions on the Use of Certain Conventional
24	Weapons Which may be Deemed to be Exces-

1	sively Injurious or to Have Indiscriminate Ej-
2	fects, signed at Geneva October 10, 1980.
3	(4) Section 6(b) of the United States-Israel Stra-
4	tegic Partnership Act of 2014 (22 U.S.C. 8603 note)
5	directs the President, consistent with the commitments
6	of the United States under international agreements,
7	to take steps so that Israel may be included in the list
8	of countries eligible for the strategic trade authoriza-
9	tion exception under section 740.20(c)(1) of title 15,
10	Code of Federal Regulations, to the requirement for a
11	license for the export, re-export, or in-country transfer
12	of an item subject to controls under the Export Ad-
13	$ministration \ Regulations.$
14	(b) Briefing on Eligibility for Strategic Trade
15	Authorization Exception.—Not later than 120 days
16	after the date of the enactment of this Act, the President
17	shall brief the appropriate congressional committees by de-
18	scribing the steps taken to include Israel in the list of coun-
19	tries eligible for the strategic trade authorization exception
20	under section 740.20(c)(1) of title 15, Code of Federal Regu-
21	lations, as required under section 6(b) of the United States-
22	Israel Strategic Partnership Act of 2014 (Public Law 113-
23	296).

1	TITLE II—ENHANCED UNITED
2	STATES-ISRAEL COOPERATION

2	STATES-ISRAEL COUPERATION
3	SEC. 201. UNITED STATES AGENCY FOR INTERNATIONAL
4	DEVELOPMENT MEMORANDA OF UNDER-
5	STANDING TO ENHANCE COOPERATION WITH
6	ISRAEL.
7	(a) Findings.—Congress finds that the United States
8	Agency for International Development and Israel's Agency
9	for International Development Cooperation signed memo-
10	randa of understanding in 2012, 2017, and 2019 to coordi-
11	nate the agencies' respective efforts to promote common de-
12	velopment goals in third countries.
13	(b) Sense of Congress Regarding USAID Pol-
14	ICY.—It is the sense of Congress that the Department of
15	State and the United States Agency for International De-
16	velopment should continue to cooperate with Israel to ad-
17	vance common development goals in third countries across
18	a wide variety of sectors, including energy, agriculture, food
19	security, democracy, human rights, governance, economic
20	growth, trade, education, environment, global health, water,
21	and sanitation.
22	(c) Memoranda of Understanding.—The Secretary
23	of State, acting through the Administrator of the United
24	States Agency for International Development, may enter
25	into memoranda of understanding with Israel to advance

1	common goals on energy, agriculture, food security, democ-
2	racy, human rights, governance, economic growth, trade,
3	education, environment, global health, water, and sanita-
4	tion, with a focus on strengthening mutual ties and co-
5	operation with nations throughout the world.
6	SEC. 202. COOPERATIVE PROJECTS AMONG THE UNITED
7	STATES, ISRAEL, AND DEVELOPING COUN-
8	TRIES.
9	Section 106 of the Foreign Assistance Act of 1961 (22
10	U.S.C. 2151d) is amended by striking subsections (e) and
11	(f) and inserting the following:
12	"(e) There are authorized to be appropriated
13	\$2,000,000 for each of the fiscal years 2021 through 2025
14	to finance cooperative projects among the United States,
15	Israel, and developing countries that identify and support
16	local solutions to address sustainability challenges relating
17	to water resources, agriculture, and energy storage, includ-
18	ing—
19	$``(1)\ establishing\ public-private\ partnerships;$
20	"(2) supporting the identification, research, de-
21	velopment testing, and scaling of innovations that
22	focus on populations that are vulnerable to environ-
23	mental and resource-scarcity crises, such as subsist-
24	ence farming communities;
25	"(3) seed or transition-to-scale funding;

1	"(4) clear and appropriate branding and mark-
2	ing of United States funded assistance, in accordance
3	with section 641; and
4	"(5) accelerating demonstrations or applications
5	of local solutions to sustainability challenges, or the
6	further refinement, testing, or implementation of in-
7	novations that have previously effectively addressed
8	sustainability challenges.
9	"(f) Amounts appropriated pursuant to subsection (e)
10	shall be obligated in accordance with the memoranda of un-
11	derstanding referred to in subsections (a) and (c) of section
12	201 of the United States-Israel Security Assistance Author-
13	ization Act of 2020".
14	SEC. 203. JOINT COOPERATIVE PROGRAM RELATED TO IN-
15	NOVATION AND HIGH-TECH FOR THE MIDDLE
16	EAST REGION.
17	(a) Sense of Congress.—It is the sense of Congress
18	that—
18 19	
	that—
19 20	that—  (1) the United States should help foster coopera-
19	that—  (1) the United States should help foster coopera- tion in the Middle East region by financing and, as
19 20 21	that—  (1) the United States should help foster coopera- tion in the Middle East region by financing and, as appropriate, cooperating in projects related to inno-

1	(A) contribute to development and the qual-
2	ity of life in the Middle East region through the
3	application of research and advanced technology;
4	and
5	(B) contribute to Arab-Israeli cooperation
6	by establishing strong working relationships that
7	last beyond the life of such projects.
8	(b) Establishment.—The Secretary of State, acting
9	through the Administrator of the United States Agency for
10	International Development, is authorized to seek to establish
11	a program between the United States and appropriate re-
12	gional partners to provide for cooperation in the Middle
13	East region by supporting projects related to innovation
14	and advanced technologies.
15	(c) Project Requirements.—Each project carried
16	out under the program established pursuant to subsection
17	(b)—
18	(1) shall include the participation of at least 1
19	entity from Israel and 1 entity from another regional
20	partner; and
21	(2) shall be conducted in a manner that appro-
22	priately protects sensitive information, intellectual
23	property, the national security interests of the United
24	States, and the national security interests of Israel.

1	SEC. 204. SENSE OF CONGRESS ON UNITED STATES-ISRAEL
2	ECONOMIC COOPERATION.
3	It is the sense of Congress that—
4	(1) the United States-Israel economic partner-
5	ship—
6	(A) has achieved great tangible and intan-
7	gible benefits to both countries; and
8	(B) is a foundational component of the
9	$strong\ alliance;$
10	(2) science and technology innovations present
11	promising new frontiers for United States-Israel eco-
12	nomic cooperation, particularly in light of wide-
13	spread drought, cybersecurity attacks, and other
14	major challenges impacting the United States; and
15	(3) the President should regularize and expand
16	existing forums of economic dialogue with Israel and
17	foster both public and private sector participation.
18	SEC. 205. COOPERATION ON DIRECTED ENERGY CAPABILI-
19	TIES.
20	(a) Authority.—
21	(1) In General.—The Secretary of State is au-
22	thorized to carry out research, development, test, and
23	evaluation activities, on a joint basis with Israel, to
24	establish directed energy capabilities that address
25	threats to the United States, deployed forces of the
26	United States, or Israel. Any activities carried out

1	under this paragraph shall be conducted in a manner
2	that appropriately protects sensitive information, in-
3	tellectual property, the national security interests of
4	the United States, and the national security interests
5	$of\ Israel.$
6	(2) Report.—The activities described in para-
7	graph (1) may be carried out after the Secretary of
8	State submits a report to the appropriate congres-
9	sional committees that includes—
10	(A) a memorandum of agreement between
11	the United States and Israel regarding sharing
12	of research and development costs for the capa-
13	bilities described in paragraph (1), and any sup-
14	porting documents; and
15	(B) a certification that the memorandum of
16	agreement referred to in subparagraph (A)—
17	(i) requires sharing of costs of projects,
18	including in-kind support, between the
19	United States and Israel;
20	(ii) establishes a framework to nego-
21	tiate the rights to any intellectual property
22	developed under the memorandum of agree-
23	ment; and
24	(iii) requires the United States Gov-
25	ernment to receive semiannual reports on

1	expenditure of funds, if any, by the Govern-
2	ment of Israel, including—
3	(I) a description of what the
4	funds have been used for and when
5	funds were expended; and
6	(II) the identification of entities
7	that expended such funds.
8	(b) Support in Connection With Activities.—
9	(1) In general.—The Secretary of State is au-
10	thorized to provide maintenance and sustainment
11	support to Israel for the directed energy capabilities
12	research, development, test, and evaluation activities
13	authorized under subsection (a)(1), including the in-
14	stallation of equipment that is necessary to carry out
15	such research, development, test, and evaluation.
16	(2) Report.—The support described in para-
17	graph (1) may not be provided until 15 days after the
18	date on which the Secretary of State submits a report
19	to the appropriate congressional committees that de-
20	scribes in detail the support to be provided.
21	(3) Matching contribution.—The support de-
22	scribed in paragraph (1) may not be provided unless
23	the Secretary of State certifies to the appropriate con-
24	gressional committees that the Government of Israel
25	will contribute to such support—

1	(A) an amount not less than the amount of
2	support to be so provided; or
3	(B) an amount that otherwise meets the best
4	efforts of Israel, as mutually agreed to by the
5	United States and Israel.
6	(c) Lead Agency.—The Secretary of State shall des-
7	ignate an appropriate research and development entity as
8	the lead agency of the Department of State in carrying out
9	this section.
10	(d) Semiannual Report.—The Secretary of State
11	shall submit a semiannual report to the appropriate con-
12	gressional committees that includes the most recent semi-
13	annual report provided by the Government of Israel to the
14	Department of State.
15	SEC. 206. PLANS TO PROVIDE ISRAEL WITH NECESSARY DE-
16	FENSE ARTICLES AND SERVICES IN A CON-
17	TINGENCY.
18	(a) In General.—The President shall establish and
19	update, as appropriate, plans to provide Israel with defense
20	articles and services that are determined by the Secretary
21	of Defense to be necessary for the defense of Israel in a con-
22	tingency.
23	(b) Congressional Briefing.—Not later than 1 year
24	after the date of the enactment of this Act, and annually
25	thereafter, the President shall brief the appropriate congres-

sional committees regarding the status of the plans required 2 under subsection (a). 3 SEC. 207. OTHER MATTERS OF COOPERATION. 4 (a) In General.—Activities authorized under this section shall be carried out with the concurrence of the Secretary of State and aligned with the National Security 6 Strategy of the United States, the United States Govern-8 ment Global Health Security Strategy, the Department of State Integrated Country Strategies, the USAID Country 10 Development Cooperation Strategies, and any equivalent or successor plans or strategies, as necessary and appropriate 12 (b) Development of Health Technologies.— 13 (1) In general.—There is authorized to be ap-14 propriated to the Secretary of Health and Human 15 Services \$4,000,000 for each of the fiscal years 2021 16 through 2023 for a bilateral cooperative program with 17 the Government of Israel that awards grants for the 18 development of health technologies, including health 19 technologies listed in paragraph (2), subject to para-20 graph (3), with an emphasis on collaboratively ad-21 vancing the use of technology and personalized medi-22 cine in relation to COVID-19. 23 Types of health technologies.—The

(2) Types of health technologies.—The health technologies described in this paragraph may include technologies such as sensors, drugs and vac-

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1	cinations, respiratory assist devices, diagnostic tests,
2	and telemedicine.
3	(3) Restrictions on funding.—Amounts ap-
4	propriated pursuant to paragraph (1) are subject to
5	a matching contribution from the Government of
6	Israel.
7	(4) Option for establishing new pro-
8	GRAM.—Amounts appropriated pursuant to para-
9	graph (1) may be expended for a bilateral program
10	with the Government of Israel that—
11	(A) is in existence on the day before the
12	date of the enactment of this Act for the purposes
13	described in paragraph (1); or
14	(B) is established after the date of the enact-
15	ment of this Act by the Secretary of Health and
16	Human Services, in consultation with the Sec-
17	retary of State, in accordance with the Agree-
18	ment between the Government of the United
19	States of America and the Government of the
20	State of Israel on Cooperation in Science and
21	Technology for Homeland Security Matters, done
22	at Jerusalem May 29, 2008 (or a successor
23	agreement), for the purposes described in para-
24	graph (1).

1	(c) Coordinator of United States—Israel Re-
2	SEARCH AND DEVELOPMENT.—
3	(1) In general.—The President may designate
4	the Assistant Secretary of State for the Bureau of
5	Oceans and International Environmental and Sci-
6	entific Affairs, or another appropriate Department of
7	State official, to act as Coordinator of United States-
8	Israel Research and Development (referred to in this
9	subsection as the "Coordinator").
10	(2) Authorities and duties.—The Coordi-
11	nator, in conjunction with the heads of relevant Fed-
12	eral Government departments and agencies and in co-
13	ordination with the Israel Innovation Authority, may
14	oversee civilian science and technology programs on a
15	joint basis with Israel.
16	(d) Office of Global Policy and Strategy of
17	THE FOOD AND DRUG ADMINISTRATION.—
18	(1) In general.—It is the sense of Congress
19	that the Commissioner of the Food and Drug Admin-
20	istration should seek to explore collaboration with
21	Israel through the Office of Global Policy and Strat-
22	egy.
23	(2) Report.—Not later than 1 year after the
24	date of the enactment of this Act, the Commissioner,
25	acting through the head of the Office of Global Policy

1	and Strategy, shall submit a report describing the
2	benefits to the United States and to Israel of opening
3	an office in Israel for the Office of Global Policy and
4	Strategy to—
5	(A) the Committee on Foreign Relations of
6	the Senate;
7	(B) the Committee on Health, Education,
8	Labor, and Pensions of the Senate;
9	(C) the Committee on Foreign Affairs of the
10	House of Representatives; and
11	(D) the Committee on Energy and Com-
12	merce of the House of Representatives.
13	(e) United States-Israel Energy Center.—There
14	is authorized to be appropriated to the Secretary of Energy
15	\$4,000,000 for each of the fiscal years 2021 through 2023
16	to carry out the activities of the United States-Israel En-
17	ergy Center established pursuant to section 917(d) of the
18	Energy Independence and Security Act of 2007 (42 U.S.C.
19	17337(d)).
20	(f) United States-Israel Binational Industrial
21	Research and Development Foundation.—It is the
22	sense of Congress that grants to promote covered energy
23	projects conducted by, or in conjunction with, the United
24	States-Israel Binational Industrial Research and Develop-
25	ment Foundation should be funded at not less than

- 1 \$2,000,000 annually under section 917(b) of the Energy
- 2 Independence and Security Act of 2007 (42 U.S.C.
- 3 17337(b)).
- 4 (g) United States-Israel Cooperation on En-
- 5 ERGY, WATER, HOMELAND SECURITY, AGRICULTURE, AND
- 6 Alternative Fuel Technologies.—Section 7 of the
- 7 United States-Israel Strategic Partnership Act of 2014 (22
- 8 U.S.C. 8606) is amended by adding at the end the following:
- 9 "(d) Authorization of Appropriations.—There
- 10 are authorized to be appropriated to carry out this section
- 11 \$2,000,000 for each of the fiscal years 2021 through 2023.".
- 12 (h) Annual Policy Dialogue.—It is the sense of
- 13 Congress that the Department of Transportation and
- 14 Israel's Ministry of Transportation should engage in an an-
- 15 nual policy dialogue to implement the 2016 Memorandum
- 16 of Cooperation signed by the Secretary of Transportation
- 17 and the Israeli Minister of Transportation.
- 18 (i) Cooperation on Space Exploration and
- 19 Science Initiatives.—The Administrator of the National
- 20 Aeronautics and Space Administration shall continue to
- 21 work with the Israel Space Agency to identify and coopera-
- 22 tively pursue peaceful space exploration and science initia-
- 23 tives in areas of mutual interest, taking all appropriate
- 24 measures to protect sensitive information, intellectual prop-

1	erty, trade secrets, and economic interests of the United
2	States.
3	(j) Research and Development Cooperation Re-
4	LATING TO DESALINATION TECHNOLOGY.—Not later than
5	1 year after the date of the enactment of this Act, the Direc-
6	tor of the Office of Science and Technology Policy shall sub-
7	mit a report that describes research and development co-
8	operation with international partners, such as the State of
9	Israel, in the area of desalination technology in accordance
10	with section 9(b)(3) of the Water Desalination Act of 1996
11	(42 U.S.C. 10301 note) to—
12	(1) the Committee on Foreign Relations of the
13	Senate;
14	(2) the Committee on Energy and Natural Re-
15	sources of the Senate;
16	(3) the Committee on Foreign Affairs of the
17	House of Representatives; and
18	(4) the Committee on Natural Resources of the
19	House of Representatives.
20	(k) Research and Treatment of Posttraumatic
21	Stress Disorder.—It is the sense of Congress that the
22	Secretary of Veterans Affairs should seek to explore collabo-
23	ration between the Mental Illness Research, Education and
24	Clinical Centers of Excellence and Israeli institutions with

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1 expertise in researching and treating posttraumatic stress

 $2\ \ disorder.$