

AMENDMENT NO. _____ Calendar No. _____

Purpose: In the nature of a substitute.

IN THE SENATE OF THE UNITED STATES—116th Cong., 1st Sess.

H. R. 31

To require certain additional actions in connection with the national emergency with respect to Syria, and for other purposes.

Referred to the Committee on _____ and ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT IN THE NATURE OF A SUBSTITUTE intended to be proposed by Mr. RISCH (for himself and Mr. MENENDEZ)

Viz:

- 1 Strike all after the enacting clause and insert the fol-
- 2 lowing:
- 3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**
- 4 (a) **SHORT TITLE.**—This Act may be cited as the
- 5 “Caesar Syria Civilian Protection Act of 2019”.
- 6 (b) **TABLE OF CONTENTS.**—The table of contents for
- 7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Statement of policy.

TITLE I—ADDITIONAL ACTIONS IN CONNECTION WITH THE NATIONAL EMERGENCY WITH RESPECT TO SYRIA

- Sec. 101. Measures with respect to Central Bank of Syria.
- Sec. 102. Sanctions with respect to foreign persons that engage in certain transactions.

Sec. 103. Strategy relating to areas of Syria in which civilians are subject to forced displacement.

TITLE II—AMENDMENTS TO SYRIA HUMAN RIGHTS
ACCOUNTABILITY ACT OF 2012

Sec. 201. Imposition of sanctions with respect to certain persons who are responsible for or complicit in human rights abuses committed against citizens of Syria or their family members.

Sec. 202. Imposition of sanctions with respect to the transfer of goods or technologies to Syria that are likely to be used to commit human rights abuses.

TITLE III—ASSISTANCE FOR THE PEOPLE OF SYRIA

Sec. 301. Sense of Congress.

Sec. 302. Briefing on monitoring and evaluating of ongoing assistance programs in Syria and to the Syrian people.

Sec. 303. Assessment of potential methods to enhance the protection of civilians.

Sec. 304. Assistance to support entities taking actions relating to gathering evidence for investigations into war crimes or crimes against humanity in Syria since March 2011.

Sec. 305. Codification of certain services in support of nongovernmental organizations' activities authorized.

Sec. 306. Briefing on strategy to facilitate humanitarian assistance.

TITLE IV—GENERAL PROVISIONS

Sec. 401. Suspension of sanctions.

Sec. 402. Waivers and exemptions.

Sec. 403. Implementation and regulatory authorities.

Sec. 404. Cost limitation.

Sec. 405. Authority to consolidate reports.

Sec. 406. Rule of construction.

Sec. 407. Prohibition on construction of provisions of this Act as an authorization for use of military force.

Sec. 408. Sunset.

1 SEC. 2. STATEMENT OF POLICY.

2 It is the policy of the United States that diplomatic
3 and coercive economic means should be utilized to compel
4 the government of Bashar al-Assad to halt its murderous
5 attacks on the Syrian people and to support a transition
6 to a government in Syria that respects the rule of law,
7 human rights, and peaceful co-existence with its neigh-
8 bors.

1 **TITLE I—ADDITIONAL ACTIONS**
2 **IN CONNECTION WITH THE**
3 **NATIONAL EMERGENCY WITH**
4 **RESPECT TO SYRIA**

5 **SEC. 101. MEASURES WITH RESPECT TO CENTRAL BANK OF**
6 **SYRIA.**

7 (a) DETERMINATION REGARDING CENTRAL BANK OF
8 SYRIA.—Not later than 180 days after the date of the en-
9 actment of this Act, the Secretary of the Treasury shall
10 determine, under section 5318A of title 31, United States
11 Code, whether reasonable grounds exist for concluding
12 that the Central Bank of Syria is a financial institution
13 of primary money laundering concern.

14 (b) ENHANCED DUE DILIGENCE AND REPORTING
15 REQUIREMENTS.—If the Secretary of the Treasury deter-
16 mines under subsection (a) that reasonable grounds exist
17 for concluding that the Central Bank of Syria is a finan-
18 cial institution of primary money laundering concern, the
19 Secretary, in consultation with the Federal functional reg-
20 ulators (as defined in section 509 of the Gramm-Leach-
21 Bliley Act (15 U.S.C. 6809)), shall impose one or more
22 of the special measures described in section 5318A(b) of
23 title 31, United States Code, with respect to the Central
24 Bank of Syria.

25 (c) REPORT REQUIRED.—

1 (1) IN GENERAL.—Not later than 90 days after
2 making a determination under subsection (a) with
3 respect to whether the Central Bank of Syria is a
4 financial institution of primary money laundering
5 concern, the Secretary of the Treasury shall submit
6 to the appropriate congressional committees a report
7 that includes the reasons for the determination.

8 (2) FORM.—A report required by paragraph (1)
9 shall be submitted in unclassified form, but may in-
10 clude a classified annex.

11 (3) APPROPRIATE CONGRESSIONAL COMMIT-
12 TEES DEFINED.—In this subsection, the term “ap-
13 propriate congressional committees” means—

14 (A) the Committee on Foreign Affairs and
15 the Committee on Financial Services of the
16 House of Representatives; and

17 (B) the Committee on Foreign Relations
18 and the Committee on Banking, Housing, and
19 Urban Affairs of the Senate.

20 **SEC. 102. SANCTIONS WITH RESPECT TO FOREIGN PER-**
21 **SONS THAT ENGAGE IN CERTAIN TRANS-**
22 **ACTIONS.**

23 (a) IMPOSITION OF SANCTIONS.—

24 (1) IN GENERAL.—On and after the date that
25 is 180 days after the date of the enactment of this

1 Act, the President shall impose the sanctions de-
2 scribed in subsection (b) with respect to a foreign
3 person if the President determines that the foreign
4 person, on or after such date of enactment, know-
5 ingly engages in an activity described in paragraph
6 (2).

7 (2) ACTIVITIES DESCRIBED.—A foreign person
8 engages in an activity described in this paragraph if
9 the foreign person—

10 (A) knowingly provides significant finan-
11 cial, material, or technological support to, or
12 knowingly engages in a significant transaction
13 with—

14 (i) the Government of Syria (including
15 any entity owned or controlled by the Gov-
16 ernment of Syria) or a senior political fig-
17 ure of the Government of Syria;

18 (ii) a foreign person that is a military
19 contractor, mercenary, or a paramilitary
20 force knowingly operating in a military ca-
21 pacity inside Syria for or on behalf of the
22 Government of Syria, the Government of
23 the Russian Federation, or the Govern-
24 ment of Iran; or

1 (iii) a foreign person subject to sanc-
2 tions pursuant to the International Emer-
3 gency Economic Powers Act (50 U.S.C.
4 1701 et seq.) with respect to Syria or any
5 other provision of law that imposes sanc-
6 tions with respect to Syria;

7 (B) knowingly sells or provides significant
8 goods, services, technology, information, or
9 other support that significantly facilitates the
10 maintenance or expansion of the Government of
11 Syria's domestic production of natural gas, pe-
12 troleum, or petroleum products;

13 (C) knowingly sells or provides aircraft or
14 spare aircraft parts that are used for military
15 purposes in Syria for or on behalf of the Gov-
16 ernment of Syria to any foreign person oper-
17 ating in an area directly or indirectly controlled
18 by the Government of Syria or foreign forces
19 associated with the Government of Syria;

20 (D) knowingly provides significant goods
21 or services associated with the operation of air-
22 craft that are used for military purposes in
23 Syria for or on behalf of the Government of
24 Syria to any foreign person operating in an
25 area described in subparagraph (C); or

1 (E) knowingly, directly or indirectly, pro-
2 vides significant construction or engineering
3 services to the Government of Syria.

4 (3) SENSE OF CONGRESS.—It is the sense of
5 Congress that, in implementing this section, the
6 President should consider financial support under
7 paragraph (2)(A) to include the provision of loans,
8 credits, or export credits.

9 (b) SANCTIONS DESCRIBED.—

10 (1) IN GENERAL.—The sanctions to be imposed
11 with respect to a foreign person subject to sub-
12 section (a) are the following:

13 (A) BLOCKING OF PROPERTY.—The Presi-
14 dent shall exercise all of the powers granted to
15 the President under the International Emer-
16 gency Economic Powers Act (50 U.S.C. 1701 et
17 seq.) to the extent necessary to block and pro-
18 hibit all transactions in property and interests
19 in property of the foreign person if such prop-
20 erty and interests in property are in the United
21 States, come within the United States, or are or
22 come within the possession or control of a
23 United States person.

24 (B) ALIENS INELIGIBLE FOR VISAS, AD-
25 MISSION, OR PAROLE.—

1 (i) VISAS, ADMISSION, OR PAROLE.—

2 An alien who the Secretary of State or the
3 Secretary of Homeland Security (or a des-
4 ignee of one of such Secretaries) knows, or
5 has reason to believe, has knowingly en-
6 gaged in any activity described in sub-
7 section (a)(2) is—

8 (I) inadmissible to the United
9 States;

10 (II) ineligible to receive a visa or
11 other documentation to enter the
12 United States; and

13 (III) otherwise ineligible to be
14 admitted or paroled into the United
15 States or to receive any other benefit
16 under the Immigration and Nation-
17 ality Act (8 U.S.C. 1101 et seq.).

18 (ii) CURRENT VISAS REVOKED.—

19 (I) IN GENERAL.—The issuing
20 consular officer, the Secretary of
21 State, or the Secretary of Homeland
22 Security (or a designee of one of such
23 Secretaries) shall, in accordance with
24 section 221(i) of the Immigration and
25 Nationality Act (8 U.S.C. 1201(i)),

1 revoke any visa or other entry docu-
2 mentation issued to an alien described
3 in clause (i) regardless of when the
4 visa or other entry documentation is
5 issued.

6 (II) EFFECT OF REVOCATION.—

7 A revocation under subclause (I)—

8 (aa) shall take effect imme-
9 diately; and

10 (bb) shall automatically can-
11 cel any other valid visa or entry
12 documentation that is in the
13 alien's possession.

14 (2) PENALTIES.—The penalties provided for in
15 subsections (b) and (e) of section 206 of the Inter-
16 national Emergency Economic Powers Act (50
17 U.S.C. 1705) shall apply to a person that violates,
18 attempts to violate, conspires to violate, or causes a
19 violation of regulations promulgated under section
20 403(b) to carry out paragraph (1)(A) to the same
21 extent that such penalties apply to a person that
22 commits an unlawful act described in section 206(a)
23 of that Act.

24 (3) EXCEPTION TO COMPLY WITH INTER-
25 NATIONAL OBLIGATIONS.—Sanctions under para-

1 graph (1)(B) shall not apply with respect to an alien
2 if admitting or paroling the alien into the United
3 States is necessary to permit the United States to
4 comply with the Agreement regarding the Head-
5 quarters of the United Nations, signed at Lake Suc-
6 cess June 26, 1947, and entered into force Novem-
7 ber 21, 1947, between the United Nations and the
8 United States, or other applicable international obli-
9 gations.

10 **SEC. 103. STRATEGY RELATING TO AREAS OF SYRIA IN**
11 **WHICH CIVILIANS ARE SUBJECT TO FORCED**
12 **DISPLACEMENT.**

13 (a) IN GENERAL.—Not later than 180 days after the
14 date of the enactment of this Act, the President shall—

15 (1) identify the areas described in subsection

16 (b); and

17 (2) submit to the appropriate congressional
18 committees the strategy described in subsection (c).

19 (b) AREAS DESCRIBED.—The areas described in this
20 subsection are areas in Syria that the President deter-
21 mines—

22 (1) are under the control of—

23 (A) the Government of Syria;

24 (B) the Government of the Russian Fed-
25 eration;

1 (C) the Government of Iran; or

2 (D) a foreign person described in section
3 102(a)(2)(A)(ii); and

4 (2) are areas in which civilians have been sub-
5 ject to forced displacement by—

6 (A) a government specified in subpara-
7 graph (A), (B), or (C) of paragraph (1); or

8 (B) a foreign person described in section
9 102(a)(2)(A)(ii).

10 (c) STRATEGY DESCRIBED.—The strategy described
11 in this subsection is a strategy to deter foreign persons
12 from entering into contracts related to reconstruction in
13 the areas described in subsection (b) for or on behalf of—

14 (1) a government specified in subparagraph
15 (A), (B), or (C) of subsection (b)(1); or

16 (2) a foreign person described in section
17 102(a)(2)(A)(ii).

18 (d) FORM.—The strategy required by subsection
19 (a)(2) shall be submitted in unclassified form but may in-
20 clude a classified annex.

21 (e) APPROPRIATE CONGRESSIONAL COMMITTEES DE-
22 FINED.—In this section, the term “appropriate congres-
23 sional committees” means—

24 (1) the Committee on Foreign Affairs of the
25 House of Representatives; and

1 (2) the Committee on Foreign Relations of the
2 Senate.

3 **TITLE II—AMENDMENTS TO**
4 **SYRIA HUMAN RIGHTS AC-**
5 **COUNTABILITY ACT OF 2012**

6 **SEC. 201. IMPOSITION OF SANCTIONS WITH RESPECT TO**
7 **CERTAIN PERSONS WHO ARE RESPONSIBLE**
8 **FOR OR COMPLICIT IN HUMAN RIGHTS**
9 **ABUSES COMMITTED AGAINST CITIZENS OF**
10 **SYRIA OR THEIR FAMILY MEMBERS.**

11 (a) IN GENERAL.—Section 702 of the Syria Human
12 Rights Accountability Act of 2012 (22 U.S.C. 8791) is
13 amended to read as follows:

14 **“SEC. 702. IMPOSITION OF SANCTIONS WITH RESPECT TO**
15 **CERTAIN PERSONS WHO ARE RESPONSIBLE**
16 **FOR OR COMPLICIT IN HUMAN RIGHTS**
17 **ABUSES COMMITTED AGAINST CITIZENS OF**
18 **SYRIA OR THEIR FAMILY MEMBERS.**

19 “(a) IN GENERAL.—The President shall impose the
20 sanctions described in subsection (c) with respect to each
21 person on the list required by subsection (b).

22 “(b) LIST OF PERSONS WHO ARE RESPONSIBLE FOR
23 OR COMPLICIT IN SERIOUS HUMAN RIGHTS ABUSES.—

24 “(1) IN GENERAL.—Not later than 180 days
25 after the date of the enactment of the Caesar Syria

1 Civilian Protection Act of 2019, the President shall
2 submit to the appropriate congressional committees
3 a list of foreign persons that the President deter-
4 mines are knowingly responsible for or complicit in
5 serious human rights abuses committed against citi-
6 zens of Syria or their family members, regardless of
7 whether such abuses occurred in Syria.

8 “(2) INCLUSION OF CERTAIN PERSONS.—In de-
9 veloping the list required by paragraph (1), the
10 President shall consider for inclusion on the list,
11 among others, the following:

12 “(A) the President of Syria.

13 “(B) The Prime Minister and Deputy
14 Prime Minister of Syria.

15 “(C) The Council of Ministers of Syria.

16 “(D) The heads of the armed forces of
17 Syria, including the land forces, air forces, and
18 intelligence services.

19 “(E) The heads of the Ministry of Interior
20 of Syria, including the Political Security Direc-
21 torate, the General Intelligence Directorate, and
22 the National Police Force.

23 “(F) The commanders and deputy com-
24 manders of the Fourth Armored Division of the
25 armed forces of Syria.

1 “(G) The commander of the Republican
2 Guard of Syria.

3 “(H) The Advisor for Strategic Affairs to
4 the President of Syria.

5 “(I) The director and deputy director of
6 the Scientific Studies and Research Center of
7 Syria.

8 “(J) The heads of prisons under the con-
9 trol of the Government of Syria.

10 “(K) The governors and other heads of the
11 security branches of the 14 provinces of Syria
12 who are appointed by the President of Syria.

13 “(3) UPDATES OF LIST.—The President shall
14 submit to the appropriate congressional committees
15 an updated list under paragraph (1) not later than
16 300 days after the date of the enactment of the Cae-
17 sar Syria Civilian Protection Act of 2019 and annu-
18 ally thereafter for a period of 5 years.

19 “(4) FORM.—The list required by paragraph
20 (1) shall be submitted in unclassified form but may
21 include a classified annex.

22 “(c) SANCTIONS DESCRIBED.—

23 “(1) IN GENERAL.—The sanctions to be im-
24 posed with respect to a foreign person under sub-
25 section (a) are the following:

1 “(A) IN GENERAL.—The President shall
2 exercise all powers granted by the International
3 Emergency Economic Powers Act (50 U.S.C.
4 1701 et seq.) to the extent necessary to block
5 and prohibit all transactions in all property and
6 interests in property of a person on the list re-
7 quired by subsection (b) if such property and
8 interests in property are in the United States,
9 come within the United States, or are or come
10 within the possession or control of a United
11 States person.

12 “(B) ALIENS INELIGIBLE FOR VISAS, AD-
13 MISSION, OR PAROLE.—

14 “(i) VISAS, ADMISSION, OR PAROLE.—
15 An alien who the Secretary of State or the
16 Secretary of Homeland Security (or a des-
17 ignee of one of such Secretaries) identifies
18 as on the list required by subsection (b)
19 is—

20 “(I) inadmissible to the United
21 States;

22 “(II) ineligible to receive a visa
23 or other documentation to enter the
24 United States; and

1 “(III) otherwise ineligible to be
2 admitted or paroled into the United
3 States or to receive any other benefit
4 under the Immigration and Nation-
5 ality Act (8 U.S.C. 1101 et seq.).

6 “(ii) CURRENT VISAS REVOKED.—

7 “(I) IN GENERAL.—The issuing
8 consular officer, the Secretary of
9 State, or the Secretary of Homeland
10 Security (or a designee of one of such
11 Secretaries) shall, in accordance with
12 section 221(i) of the Immigration and
13 Nationality Act (8 U.S.C. 1201(i)),
14 revoke any visa or other entry docu-
15 mentation issued to an alien who the
16 Secretary of State or the Secretary of
17 Homeland Security (or a designee of
18 one of such Secretaries) identifies as
19 on the list required by subsection (b),
20 regardless of when the visa or other
21 documentation is issued.

22 “(II) EFFECT OF REVOCATION.—

23 A revocation under subclause (I)—

24 “(aa) shall take effect imme-
25 diately; and

1 “(bb) shall automatically
2 cancel any other valid visa or
3 entry documentation that is in
4 the alien’s possession.

5 “(2) PENALTIES.—A person that violates, at-
6 tempts to violate, conspires to violate, or causes a
7 violation of paragraph (1)(A) or any regulation, li-
8 cense, or order issued to carry out paragraph (1)(A)
9 shall be subject to the penalties set forth in sub-
10 sections (b) and (c) of section 206 of the Inter-
11 national Emergency Economic Powers Act (50
12 U.S.C. 1705) to the same extent as a person that
13 commits an unlawful act described in subsection (a)
14 of that section.

15 “(3) EXCEPTION TO COMPLY WITH INTER-
16 NATIONAL AGREEMENTS.—Sanctions under para-
17 graph (1)(B) shall not apply with respect to an alien
18 if admitting or paroling the alien into the United
19 States is necessary to permit the United States to
20 comply with the Agreement regarding the Head-
21 quarters of the United Nations, signed at Lake Suc-
22 cess June 26, 1947, and entered into force Novem-
23 ber 21, 1947, between the United Nations and the
24 United States, or other applicable international
25 agreements.

1 “(d) **RULE OF CONSTRUCTION.**—Nothing in this sec-
2 tion shall be construed to limit the authority of the Presi-
3 dent pursuant to the International Emergency Economic
4 Powers Act (50 U.S.C. 1701 et seq.), relevant Executive
5 orders, regulations, or other provisions of law.”.

6 (b) **SENSE OF CONGRESS.**—It is the sense of Con-
7 gress that the President should impose sanctions under
8 section 702 of the Syria Human Rights Accountability Act
9 of 2012, as amended by subsection (a), for—

10 (1) the deliberate targeting of civilian schools,
11 hospitals, or markets; and

12 (2) the deliberate diversion, hindering, or block-
13 ing of access for humanitarian purposes, including
14 access across borders and conflict lines, with the in-
15 tent to inflict suffering on civilians.

16 **SEC. 202. IMPOSITION OF SANCTIONS WITH RESPECT TO**
17 **THE TRANSFER OF GOODS OR TECH-**
18 **NOLOGIES TO SYRIA THAT ARE LIKELY TO BE**
19 **USED TO COMMIT HUMAN RIGHTS ABUSES.**

20 Section 703(b)(2)(C) of the Syria Human Rights Ac-
21 countability Act of 2012 (22 U.S.C. 8792(b)(2)(C)) is
22 amended—

23 (1) in clause (i), by striking “or” at the end;

24 (2) in clause (ii), by striking the period at the
25 end and inserting a semicolon; and

1 (3) by adding at the end the following:

2 “(iii) any article—

3 “(I) designated by the President
4 for purposes of the United States Mu-
5 nitions List under section 38(a)(1) of
6 the Arms Export Control Act (22
7 U.S.C. 2778(a)(1)); and

8 “(II) that the President deter-
9 mines is significant for purposes of
10 the imposition of sanctions under sub-
11 section (a); or

12 “(iv) other goods or technologies that
13 the President determines are used by the
14 Government of Syria to commit human
15 rights abuses against the people of Syria.”.

16 **TITLE III—ASSISTANCE FOR THE**
17 **PEOPLE OF SYRIA**

18 **SEC. 301. SENSE OF CONGRESS.**

19 It is the sense of Congress that it is in the interests
20 of the United States to continue to provide assistance to
21 the people of Syria in order to promote peace, stability,
22 and development, including through multilateral organiza-
23 tions.

1 **SEC. 302. BRIEFING ON MONITORING AND EVALUATING OF**
2 **ONGOING ASSISTANCE PROGRAMS IN SYRIA**
3 **AND TO THE SYRIAN PEOPLE.**

4 (a) **IN GENERAL.**—Not later than 180 days after the
5 date of the enactment of this Act, the Secretary of State
6 and the Administrator of the United States Agency for
7 International Development shall brief the Committee on
8 Foreign Affairs of the House of Representatives and the
9 Committee on Foreign Relations of the Senate on the
10 monitoring and evaluation of ongoing assistance programs
11 in Syria and for the Syrian people, including assistance
12 provided through multilateral organizations.

13 (b) **MATTERS TO BE INCLUDED.**—The briefing re-
14 quired by subsection (a) shall include a description of—

15 (1) the specific project monitoring and evalua-
16 tion efforts, including measurable goals and per-
17 formance metrics for assistance in Syria;

18 (2) the memoranda of understanding entered
19 into by the Department of State, the United States
20 Agency for International Development, and their re-
21 spective Inspectors General, and the multilateral or-
22 ganizations through which United States assistance
23 will be delivered that formalize requirements for the
24 sharing of information between such entities for the
25 conduct of audits, investigations, and evaluations;
26 and

1 (3) the major challenges to monitoring and
2 evaluating such programs.

3 **SEC. 303. ASSESSMENT OF POTENTIAL METHODS TO EN-**
4 **HANCE THE PROTECTION OF CIVILIANS.**

5 (a) **IN GENERAL.**—Not later than 90 days after the
6 date of the enactment of this Act, the President shall brief
7 the appropriate congressional committees on the potential
8 effectiveness, risks, and operational requirements of mili-
9 tary and non-military means to enhance the protection of
10 civilians inside Syria, especially civilians who are in be-
11 sieged areas, trapped at borders, or internally displaced.

12 (b) **CONSULTATION.**—The briefing required by sub-
13 section (a) shall be informed by consultations with the De-
14 partment of State, the United States Agency for Inter-
15 national Development, the Department of Defense, and
16 international and local humanitarian aid organizations op-
17 erating in Syria.

18 (c) **APPROPRIATE CONGRESSIONAL COMMITTEES DE-**
19 **FINED.**—In this section, the term “appropriate congres-
20 sional committees” means—

21 (1) the Committee on Foreign Affairs and the
22 Committee on Armed Services of the House of Rep-
23 resentatives; and

24 (2) the Committee on Foreign Relations and
25 the Committee on Armed Services of the Senate.

1 **SEC. 304. ASSISTANCE TO SUPPORT ENTITIES TAKING AC-**
2 **TIONS RELATING TO GATHERING EVIDENCE**
3 **FOR INVESTIGATIONS INTO WAR CRIMES OR**
4 **CRIMES AGAINST HUMANITY IN SYRIA SINCE**
5 **MARCH 2011.**

6 (a) **IN GENERAL.**—Except as provided in subsection
7 (b), the Secretary of State, after consultation with the At-
8 torney General and the heads of other appropriate Federal
9 agencies, is authorized, consistent with the national inter-
10 est, to provide assistance to support entities that are con-
11 ducting criminal investigations, supporting prosecutions,
12 or collecting evidence and preserving the chain of custody
13 for such evidence for eventual prosecution, against those
14 who have committed war crimes or crimes against human-
15 ity in Syria, including the aiding and abetting of such
16 crimes by foreign governments and organizations sup-
17 porting the Government of Syria, since March 2011.

18 (b) **LIMITATION.**—No assistance may be provided
19 under subsection (a) while President Bashar al-Assad re-
20 mains in power—

21 (1) to build the investigative or judicial capac-
22 ities of the Government of Syria; or

23 (2) to support prosecutions in the domestic
24 courts in Syria.

25 (c) **BRIEFING.**—Not later than one year after the
26 date of the enactment of this Act, the Secretary of State

1 shall brief the Committee on Foreign Affairs of the House
2 of Representatives and the Committee on Foreign Rela-
3 tions of the Senate on assistance provided under sub-
4 section (a).

5 **SEC. 305. CODIFICATION OF CERTAIN SERVICES IN SUP-**
6 **PORT OF NONGOVERNMENTAL ORGANIZA-**
7 **TIONS' ACTIVITIES AUTHORIZED.**

8 (a) IN GENERAL.—Except as provided in subsection
9 (b), section 542.516 of title 31, Code of Federal Regula-
10 tions (relating to certain services in support of nongovern-
11 mental organizations' activities authorized), as in effect on
12 the day before the date of the enactment of this Act,
13 shall—

14 (1) remain in effect on and after such date of
15 enactment; and

16 (2) in the case of a nongovernmental organiza-
17 tion that is authorized to export or reexport services
18 to Syria under such section on the day before such
19 date of enactment, apply to such organization on
20 and after such date of enactment to the same extent
21 and in the same manner as such section applied to
22 such organization on the day before such date of en-
23 actment.

24 (b) EXCEPTION.—

1 (1) IN GENERAL.—Section 542.516 of title 31,
2 Code of Federal Regulations, as codified under sub-
3 section (a), shall not apply with respect to a foreign
4 person that has been designated as a foreign ter-
5 rorist organization under section 219 of the Immi-
6 gration and Nationality Act (8 U.S.C. 1189), or oth-
7 erwise designated as a terrorist organization, by the
8 Secretary of State, in consultation with or upon the
9 request of the Attorney General or the Secretary of
10 Homeland Security.

11 (2) EFFECTIVE DATE.—Paragraph (1) shall
12 apply with respect to a foreign person on and after
13 the date on which the designation of that person as
14 a terrorist organization is published in the Federal
15 Register.

16 **SEC. 306. BRIEFING ON STRATEGY TO FACILITATE HUMANI-**
17 **TARIAN ASSISTANCE.**

18 (a) IN GENERAL.—Not later than 180 days after the
19 date of the enactment of this Act, the President shall brief
20 the appropriate congressional committees on the strategy
21 of the President to help facilitate the ability of humani-
22 tarian organizations to access financial services to help fa-
23 cilitate the safe and timely delivery of assistance to com-
24 munities in need in Syria.

1 (b) CONSIDERATION OF DATA FROM OTHER COUN-
2 TRIES AND NONGOVERNMENTAL ORGANIZATIONS.—In
3 preparing the strategy required by subsection (a), the
4 President shall consider credible data already obtained by
5 other countries and nongovernmental organizations, in-
6 cluding organizations operating in Syria.

7 (c) APPROPRIATE CONGRESSIONAL COMMITTEES DE-
8 FINED.—In this section, the term “appropriate congres-
9 sional committees” means—

10 (1) the Committee on Foreign Affairs and the
11 Committee on Financial Services of the House of
12 Representatives; and

13 (2) the Committee on Foreign Relations and
14 the Committee on Banking, Housing, and Urban Af-
15 fairs of the Senate.

16 **TITLE IV—GENERAL** 17 **PROVISIONS**

18 **SEC. 401. SUSPENSION OF SANCTIONS.**

19 (a) IN GENERAL.—The President may suspend in
20 whole or in part the imposition of sanctions otherwise re-
21 quired under this Act or any amendment made by this
22 Act for periods not to exceed 180 days if the President
23 determines that the following criteria have been met in
24 Syria:

1 (1) The air space over Syria is no longer being
2 utilized by the Government of Syria or the Govern-
3 ment of the Russian Federation to target civilian
4 populations through the use of incendiary devices,
5 including barrel bombs, chemical weapons, and con-
6 ventional arms, including air-delivered missiles and
7 explosives.

8 (2) Areas besieged by the Government of Syria,
9 the Government of the Russian Federation, the Gov-
10 ernment of Iran, or a foreign person described in
11 section 102(a)(2)(A)(ii) are no longer cut off from
12 international aid and have regular access to humani-
13 tarian assistance, freedom of travel, and medical
14 care.

15 (3) The Government of Syria is releasing all po-
16 litical prisoners forcibly held within the prison sys-
17 tem of the regime of Bashar al-Assad and the Gov-
18 ernment of Syria is allowing full access to the same
19 facilities for investigations by appropriate inter-
20 national human rights organizations.

21 (4) The forces of the Government of Syria, the
22 Government of the Russian Federation, the Govern-
23 ment of Iran, and any foreign person described in
24 section 102(a)(2)(A)(ii) are no longer engaged in de-
25 liberate targeting of medical facilities, schools, resi-

1 dential areas, and community gathering places, in-
2 cluding markets, in violation of international norms.

3 (5) The Government of Syria is—

4 (A) taking steps to verifiably fulfill its
5 commitments under the Convention on the Pro-
6 hibition of the Development, Production, Stock-
7 piling and Use of Chemical Weapons and on
8 their Destruction, done at Geneva September 3,
9 1992, and entered into force April 29, 1997
10 (commonly known as the “Chemical Weapons
11 Convention”), and the Treaty on the Non-Pro-
12 liferation of Nuclear Weapons, done at Wash-
13 ington, London, and Moscow July 1, 1968, and
14 entered into force March 5, 1970 (21 UST
15 483); and

16 (B) making tangible progress toward be-
17 coming a signatory to the Convention on the
18 Prohibition of the Development, Production and
19 Stockpiling of Bacteriological (Biological) and
20 Toxin Weapons and on their Destruction, done
21 at Washington, London, and Moscow April 10,
22 1972, and entered into force March 26, 1975
23 (26 UST 583).

1 (6) The Government of Syria is permitting the
2 safe, voluntary, and dignified return of Syrians dis-
3 placed by the conflict.

4 (7) The Government of Syria is taking
5 verifiable steps to establish meaningful account-
6 ability for perpetrators of war crimes in Syria and
7 justice for victims of war crimes committed by the
8 Assad regime, including by participation in a cred-
9 ible and independent truth and reconciliation proc-
10 ess.

11 (b) BRIEFING REQUIRED.—Not later than 30 days
12 after the President makes a determination described in
13 subsection (a), the President shall provide a briefing to
14 the appropriate congressional committees on the deter-
15 mination and the suspension of sanctions pursuant to the
16 determination.

17 (c) REIMPOSITION OF SANCTIONS.—Any sanctions
18 suspended under subsection (a) shall be reimposed if the
19 President determines that the criteria described in that
20 subsection are no longer being met.

21 (d) RULE OF CONSTRUCTION.—Nothing in this sec-
22 tion shall be construed to limit the authority of the Presi-
23 dent to terminate the application of sanctions under sec-
24 tion 102 with respect to a person that no longer engages
25 in activities described in subsection (a)(2) of that section.

1 (e) APPROPRIATE CONGRESSIONAL COMMITTEES DE-
2 FINED.—In this section, the term “appropriate congres-
3 sional committees” means—

4 (1) the Committee on Foreign Affairs, the
5 Committee on Financial Services, the Committee on
6 Ways and Means, and the Committee on the Judici-
7 ary of the House of Representatives; and

8 (2) the Committee on Foreign Relations, the
9 Committee on Banking, Housing, and Urban Af-
10 fairs, and the Committee on the Judiciary of the
11 Senate.

12 **SEC. 402. WAIVERS AND EXEMPTIONS.**

13 (a) EXEMPTIONS.—The following activities and
14 transactions shall be exempt from sanctions authorized
15 under this Act or any amendment made by this Act:

16 (1) Any activity subject to the reporting re-
17 quirements under title V of the National Security
18 Act of 1947 (50 U.S.C. 3091 et seq.), or to any au-
19 thorized intelligence activities of the United States.

20 (2) Any transaction necessary to comply with
21 United States obligations under—

22 (A) the Agreement regarding the Head-
23 quarters of the United Nations, signed at Lake
24 Success June 26, 1947, and entered into force

1 November 21, 1947, between the United Na-
2 tions and the United States;

3 (B) the Convention on Consular Relations,
4 done at Vienna April 24, 1963, and entered
5 into force March 19, 1967; or

6 (C) any other international agreement to
7 which the United States is a party.

8 (b) WAIVER.—

9 (1) IN GENERAL.—The President may, for peri-
10 ods not to exceed 180 days, waive the application of
11 any provision of this Act with respect to a foreign
12 person if the President certifies to the appropriate
13 congressional committees that such a waiver is in
14 the national security interests of the United States.

15 (2) BRIEFING.—Not later than 90 days after
16 the issuance of a waiver under paragraph (1), and
17 every 180 days thereafter while the waiver remains
18 in effect, the President shall brief the appropriate
19 congressional committees on the reasons for the
20 waiver.

21 (c) HUMANITARIAN WAIVER.—

22 (1) IN GENERAL.—The President may waive,
23 for renewable periods not to exceed 2 years, the ap-
24 plication of any provision of this Act with respect to
25 a nongovernmental organization providing humani-

1 tarian assistance not covered by the authorization
2 described in section 305 if the President certifies to
3 the appropriate congressional committees that such
4 a waiver is important to address a humanitarian
5 need and is consistent with the national security in-
6 terests of the United States.

7 (2) BRIEFING.—Not later than 90 days after
8 the issuance of a waiver under paragraph (1), and
9 every 180 days thereafter while the waiver remains
10 in effect, the President shall brief the appropriate
11 congressional committees on the reasons for the
12 waiver.

13 (d) APPROPRIATE CONGRESSIONAL COMMITTEES
14 DEFINED.—In this section, the term “appropriate con-
15 gressional committees” means—

16 (1) the Committee on Foreign Affairs, the
17 Committee on Financial Services, the Committee on
18 Ways and Means, and the Committee on the Judici-
19 ary of the House of Representatives; and

20 (2) the Committee on Foreign Relations, the
21 Committee on Banking, Housing, and Urban Af-
22 fairs, and the Committee on the Judiciary of the
23 Senate.

1 **SEC. 403. IMPLEMENTATION AND REGULATORY AUTHORI-**
2 **TIES.**

3 (a) **IMPLEMENTATION AUTHORITY.**—The President
4 may exercise all authorities provided to the President
5 under sections 203 and 205 of the International Emer-
6 gency Economic Powers Act (50 U.S.C. 1702 and 1704)
7 for purposes of carrying out this Act and the amendments
8 made by this Act.

9 (b) **REGULATORY AUTHORITY.**—The President shall,
10 not later than 180 days after the date of the enactment
11 of this Act, promulgate regulations as necessary for the
12 implementation of this Act and the amendments made by
13 this Act.

14 **SEC. 404. COST LIMITATION.**

15 No additional funds are authorized to carry out the
16 requirements of this Act and the amendments made by
17 this Act. Such requirements shall be carried out using
18 amounts otherwise authorized.

19 **SEC. 405. AUTHORITY TO CONSOLIDATE REPORTS.**

20 (a) **IN GENERAL.**—Any reports required to be sub-
21 mitted to the appropriate congressional committees under
22 this Act or any amendment made by this Act that are sub-
23 ject to a deadline for submission consisting of the same
24 unit of time may be consolidated into a single report that
25 is submitted to the appropriate congressional committees
26 pursuant to such deadline. The consolidated reports shall

1 contain all information required under this Act or any
2 amendment made by this Act, in addition to all other ele-
3 ments mandated by previous law.

4 (b) APPROPRIATE CONGRESSIONAL COMMITTEES
5 DEFINED.—In this section, the term “appropriate con-
6 gressional committees” means—

7 (1) the Committee on Foreign Affairs and the
8 Committee on Financial Services of the House of
9 Representatives; and

10 (2) the Committee on Foreign Relations and
11 the Committee on Banking, Housing, and Urban Af-
12 fairs of the Senate.

13 **SEC. 406. RULE OF CONSTRUCTION.**

14 Nothing in this Act shall be construed to limit the
15 authority of the President pursuant to the International
16 Emergency Economic Powers Act (50 U.S.C. 1701 et
17 seq.) or any other provision of law.

18 **SEC. 407. PROHIBITION ON CONSTRUCTION OF PROVISIONS**
19 **OF THIS ACT AS AN AUTHORIZATION FOR**
20 **USE OF MILITARY FORCE.**

21 Nothing in this Act may be construed as an author-
22 ization for use of military force.

23 **SEC. 408. SUNSET.**

24 This Act shall cease to be effective on the date that
25 is 5 years after the date of the enactment of this Act.